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5	DEPARTMENT OF LABOR
6	MINE SAFETY AND HEALTH ADMINISTRATION
7	EMERGENCY TEMPORARY STANDARD-SEALING OF ABANDONED AREAS
8	JULY 17, 2007 PUBLIC HEARING
9	DENVER, COLORADO
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13	Panel members:
14	WILLIAM BAUGHMAN
15	JAVI ER ROMANACH
16	CLETE STEPHAN
17	PATRICIA W. SILVEY
18	ERIK SHERER
19	ROBERT STONE
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1	MS. SILVEY: Can we get started, please.
2	Good morning. My name is Patricia W. Silvey. I am

3 the Director of the Mine Safety and Health

- 4 Administration's Office of Standards, Regulations,
- 5 and Variances. I will be the moderator of this
- 6 public hearing on MSHA's emergency temporary
- 7 standard, or ETS, for sealing abandoned areas in
- 8 underground coal mines.
- 9 On behalf of Richard E. Stickler,
- 10 Assistant Secretary of Labor for MSHA, I want to
- 11 welcome all of you here today.
- 12 The members of the MSHA panel, and I
- 13 must say who were instrumental in preparing this,
- 14 developing this ETS, I will introduce them at this
- 15 time. To my left is Clete Stephan with MSHA's
- 16 Pittsburgh Safety and Health Technology Center;
- 17 Javier Romanach, and he's our lawyer on the project.
- 18 William Baughman, who is with my office, the
- 19 Regulatory Specialist. To my right is Erik Sherer.
- 20 Erik is with Coal Mine Safety and Health, and to his
- 21 right is Robert Stone, and Robert is the Economist
- 22 in my office.
- 23 I would also like to introduce a couple
- 24 of people in the audience who were very pivotal in
- 25 helping to develop this project. Deborah Green, who

- 1 is also our lawyer, and I mentioned last week, we
- 2 got to have a little humor before we start. I
- 3 mentioned to some other people who had their
- 4 attorneys with them that I had my attorneys with me,
- 5 so for all of the attorneys in the audience don't
- 6 think anything and I said I had good attorneys too,
- 7 by the way.
- 8 And with Deborah, sitting back there
- 9 with Deborah is Dennis Wintowski, and he's with our

- 10 field Coal Mine Safety and Health District.
- 11 Before we start this hearing this
- 12 morning I would like to ask all of you if you
- 13 wouldn't mind, please, to join me in a moment of
- 14 silence for the miners who died in the Sago and the
- 15 Darby accidents and for all the miners who died
- 16 during 2006 and the miners who died so far this
- 17 year, 2007, so if you would join me, please, in a
- 18 moment of silence.
- 19 Thank you. As some of you know, this is
- 20 the third of four hearings on the emergency
- 21 temporary standard. The first hearing was held in
- 22 Morgantown on July 10th; the second hearing in
- 23 Lexington on July 12th. The next hearing will be
- 24 held in Birmingham, Alabama, on July 19th. In the
- 25 back of the room we should have copies of the ETS

- 1 and the Federal Register notice extending the
- 2 comments period to August 17th.
- 3 The purpose of these hearings is to
- 4 receive information from the public that will help
- 5 us evaluate the requirements in the Emergency
- 6 Temporary Standard and produce a final rule that
- 7 protects miners from hazards associated with sealed
- 8 abandoned areas. We will also use the data and
- 9 information gained from these hearings to help us
- 10 craft a rule that responds to the needs and concerns
- 11 of the mining public so that the provisions can be
- 12 implemented in the most safe, effective and
- 13 appropriate manner.
- 14 We published the Emergency Temporary

- 15 Standard in response to the grave dangers that
- 16 miners face when underground seals separating
- 17 abandoned areas from active workings fail. Sea
- 18 failures at the Sago mine and the Darby No. 1 mine
- 19 in 2006 raised awareness of the problems with
- 20 construction and design of alternative seals. MSHA
- 21 investigated these and other failures of alternative
- 22 seals and conducted in-mine evaluations of these
- 23 seals. MSHA also reviewed the history of seals in
- 24 the United States as well as other countries.
- 25 On February the 8th, 2007, NIOSH issued

- 1 a draft reported titled "Explosion Pressure Design
- 2 Criteria for New Seals in U.S. Coal Mines." The
- 3 report makes recommendations for seal design
- 4 criteria which would reduce the risk of seal failure
- 5 due to explosions in abandoned areas of underground
- 6 coal mines.
- 7 Based on MSHA's accident investigation
- 8 reports, the draft NIOSH report, MSHA's in-mine seal
- 9 evaluations and review of technical literature, MSHA
- 10 has tentatively determined that new standards are
- 11 necessary to immediately protect miners from hazards
- 12 associated with sealed areas.
- 13 The Emergency Temporary Standard
- 14 addresses seal strength, design and installation;
- 15 construction and repair, sampling and monitoring and
- 16 training.
- 17 This ETS was issued in accordance with
- 18 section 101(b) of the Federal Mine Safety and Health
- 19 Act of 1077, or the Mine Act and Section 10 of the
- 20 Mine Improvement and New Emergency Response (MINER)

- 21 Act of 2006. Under Section 101(b) of the Mine Act,
- 22 the ETS is effective and superseded by a mandatory
- 23 standard and, as most of you know, a mandatory
- 24 standard must be published no later than nine months
- 25 after publication of the ETS.

- 1 The ETS also serves as the Agency's
- 2 proposed rule and commences the regular rule-making
- 3 process.
- 4 As stated earlier, we will use the
- 5 information provided by you to help us decide how
- 6 best to craft the final rule. The preamble to the
- 7 rule discusses the provisions of the ETS and also
- 8 includes a number of specific requests for comments
- 9 and information. As you address the provisions of
- 10 the ETS and any of the specific requests for
- 11 comments either in your comments to us today or
- 12 those sent to us in Arlington, please be as specific
- 13 as possible with respect to the impact on miner
- 14 safety and health, mining conditions and the
- 15 feasibility of implementation.
- 16 At this point I want to reiterate the
- 17 specific requests for comments and information that
- 18 we included in the preamble to the ETS.
- 19 In the ETS, MSHA considered a
- 20 performance-based approach to the strength
- 21 requirement for seals. However, MSHA includes
- 22 specific pounds-per-square-inch numbers when
- 23 referring to the strength of seals in the ETS as the
- 24 Agency believes this represents a more appropriate
- 25 approach. MSHA is interested in receiving comments

1 on the Agency's approach to the strength requirement

- 2 for seals.
- 3 MSHA is also interested in receiving
- 4 comments on the appropriateness of a three-tier
- 5 approach to seal strength and the ETS and the
- 6 strategy in the ETS for addressing seal strength
- 7 greater than 120 psi. Under Section 75.335)a) of
- 8 the ETS, new seals must be constructed and
- 9 maintained to withstand a 50 psi overpressure when
- 10 the atmosphere in the sealed area is monitored and
- 11 is maintained inert; 120 psi overpressure if the
- 12 atmosphere is not monitored and maintained inert or
- 13 an overpressure greater than 120 if the atmosphere
- 14 is not monitored, not maintained inert and other
- 15 specified conditions are met, and those conditions
- 16 include, as many of you know, pressure piling, the
- 17 likelihood of a detonation and homogeneous
- 18 atmosphere throughout the sealed area we include in
- 19 the ETS.
- 20 MSHA requests comments on the
- 21 appropriateness of the Agency's strategy for
- 22 addressing seal strength greater than 120 psi. If
- 23 commenters believe a different regulatory approach
- 24 should be developed for the final rule, MSHA would
- 25 like commenters to provide the details for such a

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- 1 strategy, the rationale for such a strategy, and
- 2 feasibility of using such a strategy.
- 3 MSHA seeks the views of the mining
- 4 community regarding whether there are other

- 5 effective alternatives to the requirements in the
- 6 ETS with respect to providing the most appropriate
- 7 and protective action for miners exposed to seal
- 8 hazards. Commenters should provide supporting data
- 9 and specific alternatives, including information on
- 10 technological and cost implications.
- 11 Most alternative seals constructed
- 12 before July 2006 were constructed to withstand a
- 13 static horizontal pressure of 20 psi. MSHA
- 14 considered requiring mine operators to remove the
- 15 existing seals and replace them with seals that
- 16 would stand at least 50 psi overpressure. MSHA also
- 17 considered whether to require mine operators to
- 18 build new seals out by the existing seals or
- 19 structurally reinforce them. At this time MSHA
- 20 believes that replacing existing seals is
- 21 impractical and in some instances may introduce
- 22 additional safety hazards. MSHA seeks comments on
- 23 the feasibility of including in the final rule a
- 24 requirement that existing seals be removed and
- 25 replaced with a high strength seal.

- 1 MSHA also considered whether to require
- 2 mine operators to reinforce existing seals. The
- 3 Agency is concerned with the feasibility of this
- 4 option and whether such a requirement could expose
- 5 miners to greater hazards. MSHA, however, will
- 6 continue to explore technological advances
- 7 addressing feasible and safe methods to reinforce
- 8 existing seals in underground coal mines.
- 9 Commenters are encouraged to submit information and

- 10 supporting data regarding new technologies that
- 11 reinforce seal strength.
- 12 MSHA believes that the sampling strategy
- 13 in the ETS will yield results that reflect a
- 14 reasonable representation of the atmosphere in the
- 15 sealed area. MSHA requests comments addressing the
- 16 sampling approach in this ETS. The Agency is
- 17 particularly interested in comments concerning
- 18 sampling, and the sampling frequency, including
- 19 sampling only when a seal is outgassing. MSHA also
- 20 requests comments on whether another approach is
- 21 more appropriate for the final rule such as when the
- 22 seal is ingassed.
- 23 MSHA also requests comments, information
- 24 and experiences of the mining community concerning
- 25 sampling sealed areas.

- 1 In the ETS, mine operators must develop
- 2 a sampling protocol to be included in the
- 3 ventilation plan and submitted to the district
- 4 manager for approval. The ETS requires the mine
- 5 operator to implement the action plan specified in
- 6 the sampling protocol or to withdraw all persons
- 7 from the affected areas when specified
- 8 concentrations are encountered. Action plans must
- 9 provide protection to miners equivalent to
- 10 withdrawal and address the hazards presented and
- 11 actions taken when gas samples reach levels
- 12 indicated in the ETS.
- Historically, when methane levels
- 14 reached 4.5 percent in active areas of mines, miners
- 15 were withdrawn from the areas that were dangerous

- 16 due to the high concentrations of methane.
- 17 MSHA requests comments on this approach
- 18 and whether this provides adequate protection of our
- 19 mines. Commenters are encouraged to submit specific
- 20 language with supporting data for MSHA to consider
- 21 for development of a final rule.
- 22 MSHA is soliciting comments to
- 23 establishing a sampling baseline. The ETS requires
- 24 that mine operator specify procedures in the
- 25 protocol to establish a baseline analysis of oxygen

- 1 and methane concentrations at each sampling point
- 2 over a 14-day sampling period. The baseline must be
- 3 established after the atmosphere in the sealed area
- 4 is inert or the trend reaches equilibrium. MSHA is
- 5 particularly interested in comments concerning the
- 6 establishment of a baseline.
- MSHA also requests comments, information
- 8 and experience with sampling, including data,
- 9 analytical information, establishment of equilibrium
- 10 and trends.
- 11 The Agency is requesting comments on the
- 12 appropriateness of the requirement concerning the
- 13 use of open flames or arc associated with cutting
- 14 and soldering activities within 150 feet of a seal
- and the feasibility of this requirement.
- 16 The Agency suggests that commenters
- 17 provide specific rationale in support of their
- 18 position and any alternatives, if applicable.
- 19 The ETS requires each newly constructed
- 20 seal to have at least two sampling pipes. One

- 21 sampling pipe must extend into the sealed area
- 22 approximately 15 feet; the second sampling pipe must
- 23 extend into the middle of the intersection with the
- 24 first connecting crosscut. The ETS affords some
- 25 flexibility to placement of the sampling pipe to

- 1 allow more accurate sampling strategies to better
- 2 protect miners. Therefore, the ETS requires that
- 3 the location of sampling points be specified in the
- 4 protocol provided under the ETS. The Agency
- 5 requests comments regarding the appropriate number
- 6 and location of sampling pipes for the final rule.
- 7 The ETS requires that
- 8 corrosion-resistant water drainage system be
- 9 installed in the seal at the lowest elevation within
- 10 the set of seals, and that seals not impound water.
- 11 MSHA requests comments on this requirement for water
- 12 drainage systems, including effective alternatives
- 13 for a final rule.
- 14 MSHA requests comments on the
- 15 appropriateness of the ventilation plan contents.
- 16 As you know, the ETS requires that certain
- 17 information be included in the ventilation plan.
- 18 The Agency asks whether additional information
- 19 should be included.
- When submitting information supporting
- 21 your positions, please include data related to
- 22 projected costs and technological feasibility.
- The ETS requires removal of insulated
- 24 cables from the area to be sealed and removal of
- 25 metallic objects through or across seals. MSHA

- 1 believes that removal of the insulated cables and
- 2 metallic objects through or across seals is feasible
- 3 and will not involve significant technical or
- 4 practical problems. The Agency, however, solicits
- 5 comments on these measures.
- 6 MSHA is also requesting comments on the
- 7 scope and possible alternatives concerning site
- 8 preparation, examinations, training and
- 9 notifications related to the Agency regarding
- 10 construction and repair of seals.
- 11 MSHA has prepared a Regulatory Economic
- 12 Analysis for the ETS. The Regulatory Economic
- 13 Analysis contains the Agency's estimated supporting
- 14 cost data. MSHA requests comments on all of the
- 15 estimates of costs and benefits presented in the ETS
- 16 and in the REA.
- 17 To date, MSHA has received one comment
- 18 on this emergency temporary standard. You can view
- 19 comments, and I do believe you can view this one
- 20 comment now on the Agency's website at www.msha.gov
- 21 under the section entitled Rules and Regulations.
- 22 MSHA has answered a number of compliance
- 23 questions from the public concerning a range of
- 24 issues in the ETS. These questions and answers are
- 25 posted on MSHA's Seals Single Source Page, and I

- 1 believe we are in the process -- I said this last
- 2 week -- you know, you find yourself saying certain
- 3 things over and over, but I believe we are in the
- 4 process of getting a third set of compliance

- 5 questions out right now. They should be out soon.
- 6 As many of you have who have attended
- 7 these public hearings with us know, the format is as
- 8 follows: Formal rules of evidence will not apply
- 9 and this hearing will be conducted in an informal
- 10 manner. Presentations may be limited to 20 minutes
- 11 at the discretion of the moderator. The panel may
- 12 ask questions of the witnesses and the witnesses may
- 13 ask questions of the panel.
- 14 Those of you who have notified MSHA of
- 15 your intent to speak or have signed up today will
- 16 make your presentations first. After that, others
- 17 can request to speak. If you wish to present
- 18 written statements or information today, please
- 19 clearly identify your material, but you may also
- 20 submit comments following this public hearing. You
- 21 must submit them to us by August 17th, the close of
- 22 the comments period, and they may be submitted by
- 23 any one of the methods identified in the ETS.
- 24 MSHA will post the transcripts from the
- 25 public hearings on our website. Each transcript

- 1 should be posted there approximately one week after
- 2 the completion of the hearing. I called the office
- 3 this morning and I'm told that the transcript from
- 4 Morgantown is in, so it should be posted shortly.
- 5 And at this point, before I make my last
- 6 statement, before people speak, I do want to iterate
- 7 to people, and I say again, we appreciate the people
- 8 here who are in attendance and who will speak, but
- 9 also those who are in attendance and who may not
- 10 have signed up to speak, we appreciate your interest

- 11 in this rule-making, but I do encourage persons, if
- 12 they have information to say to us, to submit to
- 13 you, to give to us, to please submit it in written
- 14 form. You can send an e-mail to me and it's going
- to be considered as part of this rule-making record,
- 16 but if you have something to say to me that you want
- 17 to be considered in this rule-making, send it to us
- 18 through the methods that we have identified in the
- 19 ETS, and I can't stress that strong enough really.
- 20 We will begin now with the persons who
- 21 requested to speak. Please, if you would, begin by
- 22 clearly stating your name and organization and to
- 23 make certain that we can get an accurate record and
- 24 also if you would, spell your name for the reporter.
- 25 Our first speaker today will be Robert

- 1 Koch with the Colorado Mining Association.
- 2 MR. KOCH: Good morning. I have three
- 3 extra copies of what I'm going to say here.
- 4 Good morning. My name is Bob Koch,
- 5 K-O-C-H. I'm the chief engineer at Oxbow Mining,
- 6 Elk Creek Mine in Somerset, Colorado. I have been
- 7 asked to speak this morning on behalf of the
- 8 Colorado Mining Association.
- 9 The Colorado Mining Association
- 10 appreciates the comments on the sealing of abandoned
- 11 areas Emergency Temporary Standard issued on May 22,
- 12 2007. CMA is an industry association, founded in
- 13 1876, whose more than 700 members include the
- 14 producers of coal and other minerals in Colorado and
- 15 throughout the west. All active coal mines in

- 16 Colorado are members of the CMA. Colorado is also a
- 17 significant underground coal producing state, with
- 18 seven active underground mines.
- 19 The ETS, as written, does not give
- 20 adequate consideration to the sealing requirements
- 21 of western United States coal mines. In Colorado,
- 22 mines are primarily longwall operations which,
- 23 unlike most operations in the eastern United States,
- 24 install seals on an almost continuous basis as the
- 25 | longwall retreats. This process of progressive

- 1 sealing is utilized to reduce the potential for
- 2 spontaneous combustion in the active gob and upon
- 3 completion of the panel, to isolate that gob from
- 4 subsequent active gob areas. These seals, commonly
- 5 referred to as "gob isolation seals," are necessary
- 6 to insure miner safety in mines that have a
- 7 propensity for spontaneous combustion. There are
- 8 serious issues with the ETS requirements for seal
- 9 design, construction, certification, sampling, and
- 10 inerting which affect most western underground coal
- 11 mines.
- None of the seals currently approved by
- 13 MSHA are applicable to Colorado mines. These seals
- 14 are approved for heights less than those typically
- 15 mined in Colorado, or they are designed for areas
- 16 that will not be subject to significant convergence.
- 17 Gob isolation seals are certainly subjected to
- 18 significant convergence.
- 19 Some mines in Colorado are electing to
- 20 install 50 psi seals and monitor the gob. Others
- 21 are choosing to install 120 psi seals and eliminate

- 22 the need to sample the gob. In either case, with
- 23 current longwall advance rates gob isolation seals
- 24 are often installed every three days or less. Seal
- 25 designs must consider the need to constructing seals

- 1 in a timely manner to avoid longwall production
- 2 delays. At times, delays in longwall advance have
- 3 caused significant roof control issues.
- 4 Complicated seal designs which take excessive time
- 5 to install are infeasible for gob isolation seal
- 6 applications. For example, the currently MSHA
- 7 approved seals containing steel reinforcement cannot
- 8 be built timely, will expose miners needlessly to
- 9 side abutment loading as the longwall retreats, and
- 10 will subject the longwall face to increasing ground
- 11 pressures as the face waits for seal construction to
- 12 be completed.
- Pumped seals properly engineered are
- 14 acceptable to the Colorado mines. However, it must
- 15 be stressed that a proper engineering design does
- 16 not include excessive thickness. Seal
- 17 manufacturers report that MSHA's Technical Support
- 18 group and NIOSH have taken an excessive conservative
- 19 approach in multiple design parameters. For
- 20 example, Minova TekSeals are under consideration
- 21 with a safety factor compounded with conservative
- 22 material shear strength, conservative compressive
- 23 strength, and ignoring the benefit of convergence on
- 24 the plug seal. Combine these design factors to a
- 25 seal strength that has been conservatively increased

- 1 to insure its resilience to an explosion, and the
- 2 result is a seal strength that far exceeds its
- 3 intended purpose, an over-design which yields a seal
- 4 thickness that is impractical for gob isolation
- 5 seals. MSHA must approve seals that meet the 50 psi
- 6 or 120 psi requirements without over-design that
- 7 renders the seal impractical for gob isolation
- 8 applications.
- 9 Section 75.227(a)(2) as written requires
- 10 removal of metallic objects which includes roof and
- 11 rib support materials at a seal location. Many
- 12 Colorado mines with higher seam thickness have well
- 13 established practices or roof control plans that
- 14 require primary roof and rib support in the form of
- wire screen and bolts to adequately protect miners
- 16 from the dangers of roof and/or rib sloughage.
- 17 Removal of any of this protection not only exposes
- 18 miners to potentially adverse ground conditions, but
- 19 will likely reduce the integrity of the roof and
- 20 ribs at the perimeter of the seal. The potential
- 21 for serious injury is far greater in removing this
- 22 support than the remote chance of an electrical
- 23 current entering the gob through this grounded
- 24 material.
- 25 In fact, there has already been at least

- 1 one accident at a Colorado mine involving the
- 2 removal of wire mesh at a seal location. Further,
- 3 the exclusion of sampling tubes, water traps, and
- 4 metal form ties from this requirement is
- 5 inconsistent in that the regulation does allow

- 6 certain electrical conductors to penetrate the seal.
- 7 The rule does not address de-gas, inerting, or
- 8 pre-sealing ventilation pipes that may be needed to
- 9 effectively control the gob atmosphere.
- 10 It should also be noted that the report
- 11 of investigation on the Sago mine explosion stated
- 12 that bolts and mesh were well grounded at regular
- 13 intervals to the roof of the sealed area, and,
- 14 therefore, would not support a large voltage
- 15 potential.
- 16 Section 75.337(a)(2) should be
- 17 re-written to prohibit only those metallic items not
- 18 required for ground support, installation of seals,
- 19 and monitoring and/or control of the atmosphere
- 20 behind the seals.
- The requirement of Section 75.335(d) to
- 22 install at least two sampling pipes in each seal is
- 23 excessive and impractical. First, since sampling is
- 24 not required at every seal in a set of seals, there
- 25 is no logical reason to require tubes in all seals.
 - 21
- 1 Second, gob isolation seals are installed in
- 2 crosscuts immediately behind the longwall face. It
- 3 is therefore impossible to meet the requirement to
- 4 extend one tube into the center of the first
- 5 connecting crosscut in by the seal as that
- 6 intersection will no longer exist once the longwall
- 7 mines pass the crosscut where the seal must be
- 8 installed. Installing sampling tubes near the
- 9 intersection is not practical as crosscut conditions
- 10 often quickly deteriorate on the gob side of the

- 11 seal. Clearly, this requirement does not consider
- 12 gob isolation sealing applications in western mines
- 13 and Section 75.335(d) should be re-written to
- 14 eliminate sampling tubes from gob isolation seals.
- 15 I want to digress here just a minute and
- 16 speak on above behalf of the Elk mine. There's a
- 17 Section 75.364(b)(4) which requires examination of
- 18 all seals along the returns and that causes an issue
- 19 in coal mines that have abutment pressures out in
- 20 front of the tailgate in that we are asked to
- 21 inspect those seals clear up to the face. We are
- 22 not required to inspect anything behind the face,
- 23 but to the face they must be inspected and
- 24 oftentimes those seal conditions in the area
- 25 approaching those seals, when you get the abutment
- 1 pressure in the tailgate makes examination of those

- 2 seals that are perhaps maybe going to be passed that
- 3 day anyway very difficult to examine, if not
- 4 impractical and unsafe to examine. We will include
- 5 written comments later on this particular point, but
- 6 we believe it is an issue that ought to be addressed
- 7 and can be addressed as part of this ETS to handle
- 8 examination of seals within that source, the
- 9 abutment pressure on the tailgate.
- 10 Okay. Back to my CMA comments.
- 11 Requiring a professional engineer to
- 12 conduct or have oversight of seal installation is
- 13 impractical in most mines, especially mines
- 14 utilizing gob isolation seals. A professional
- 15 engineer would need to be at the construction of
- 16 every seal to insure that all parameters are mete

- 17 before certifying the seal. Colorado mines
- 18 utilizing progressive sealing may install over 100
- 19 seals annually, with the seals being installed on
- 20 every shift. The number of seals and the timing of
- 21 seal installation make this requirement impractical.
- 22 In addition, many mines, especially smaller
- 23 operations, do not have a professional engineer on
- 24 staff. Further, the certification of the seal
- 25 construction by a certified person supervising the

- 1 construction, the countersigning of seal
- 2 installation and repair inspections by the mine
- 3 foreman, and the certification by a senior mine
- 4 management official make a professional engineering
- 5 certification redundant and unnecessary. Section
- 6 75.336(b)(2) should be eliminated.
- 7 Section 75.335(b)(1) requires daily
- 8 examinations and, if necessary, an alternative plan
- 9 when seals ingas on a regular basis. However, seals
- 10 can be ingassing without being a concern when the
- 11 pressure differential across the seal is small, the
- 12 seal is in good condition, the leakage is minimal,
- 13 and the gob remains inert. Slight leakage, assumed
- only by the measured pressure differential, may not
- 15 be sufficient to affect the inert nature of the gob
- 16 behind the seal. In these cases, neither increased
- 17 sampling or examinations, nor an alternative plan,
- 18 are necessary. Section 75.335(b)(1) should be
- 19 amended in the third sentence to begin, quote, if a
- 20 seal is ingassing during the weekly examination, and
- 21 the sample collected shows a change in the inertness

- 22 of the gob atmosphere, end quote.
- The concentrations for an inert
- 24 atmosphere as defined in Section 75.335(b)(3)
- 25 include a safety factor to allow for inaccuracies in

- 1 certain detection equipment. While this may be
- 2 appropriate for hand-held devices, it is unnecessary
- 3 for gas chromatograph sampling. The regulation
- 4 should provide for a tighter range when gas
- 5 chromatograph samples are taken. The atmosphere
- 6 should be considered inert when the oxygen
- 7 concentration is less than 12%; the methane
- 8 concentration is less than 5%; or the methane
- 9 concentration is greater than 15%. Given that
- 10 methane concentrations of up to 4.5% have been
- 11 allowed in bleeders without the need for an action
- 12 plan, there is no need to require an action plan for
- 13 concentrations as Iow as 3%.
- 14 Section 75.336(b)(3)(iii)(B) requires
- 15 the operator to provide information for approval in
- 16 the ventilation plan for safety precautions taken
- 17 prior to seals achieving full design strength.
- 18 NIOSH has recommended miners be withdrawn from the
- 19 affected area until seals reach design strength and
- 20 the gas mixture in the sealed areas reaches an inert
- 21 status. MSHA concurs with this in its June 11, 2007
- 22 issuance of Seal ETS Compliance Assistance Questions
- 23 and Answers by requiring withdrawal from the
- 24 affected area. Accordingly, even if nitrogen is
- 25 injected to accelerate getting the sealed atmosphere

- 1 to inert status, there remains the issue of cure
- 2 time on concrete, mortar, and/or lightweight cement.
- 3 At least twice each year in most Colorado mines when
- 4 longwall panels are sealed, a suspension of
- 5 production for up to 28 days may be inevitable with
- 6 this constraint. Considering the volume of Longwall
- 7 coal produced in Colorado and across the United
- 8 States where progressive sealing is utilized, the
- 9 halting of production mine-wide for multiple moves
- 10 annually will have a substantial negative impact on
- 11 our nation's energy supply. Additionally, the
- 12 economic burden placed on mine operations while
- 13 mines are idled for extended periods will negatively
- 14 affect the economic well-being of employees,
- 15 suppliers, and entire communities.
- This approach by MSHA treats a non-inert
- 17 atmosphere and uncured seals as an imminent danger
- 18 by requiring the withdrawal of miners. For an
- 19 actual imminent danger to exist, in addition to an
- 20 explosive mixture of methane there must be an
- 21 ignition source present with a reasonable
- 22 expectation of the ignition source creating an
- 23 explosion. Sealed areas contain no likely ignition
- 24 sources, thus an imminent danger is not present and
- 25 miners should not be required to withdraw. Also, if

- 1 an inert mixture is present, uncured seals do not
- 2 present an imminent danger as there is no explosion
- 3 potential. Therefore, MSHA should not require
- 4 withdrawal of miners during the inerting and curing
- 5 processes.

- 6 The prohibition of welding, cutting, and
- 7 soldering with an arc or flame within 150 feet of a
- 8 seal as stated in Section 75.335(c) is unreasonable
- 9 and should be eliminated. With progressive sealing,
- 10 the longwall face and associated equipment is
- 11 frequently within 150 feet of the adjacent gob
- 12 isolation seals. Repairs to this equipment
- 13 sometimes requires the uses of welding or cutting.
- 14 The existing statutory provisions of Section
- 15 75.1106, along with the requirements of PPL P06-V-1
- 16 provide adequate protection for miners conducting
- 17 welding and cutting on the longwall face. In
- 18 addition, the significant quantity of air
- 19 ventilating a longwall face is sufficient to prevent
- 20 any tailgate gob isolation seal leakage from ever
- 21 reaching the welding or cutting operations on the
- 22 face.
- In the preamble to the ETS, comments
- 24 were solicited regarding replacement of existing
- 25 seals. Replacing existing seals is often
- 1 impractical due to access constraints. It can also
- 2 be extremely unsafe with miners exposed to inert gob

- 3 air mixing with fresh air, roof control problems
- 4 brought on by increases in abutment pressures in the
- 5 seal areas, and substantial hand-carrying of seal
- 6 construction materials to remote locations. Unless
- 7 a seal is in disrepair, replacing of seals should be
- 8 di scouraged.
- 9 In closing, the ETS as written attempts
- 10 to standardize the installation of seals throughout
- 11 the industry. An unintended consequence is that it

- 12 removes all flexibility of MSHA district managers to
- 13 deal with local mines on a case-by-case basis and
- 14 using the district's knowledge of the mining
- 15 operations to best handle mine conditions and
- 16 operating systems to authorize the most effective
- 17 sealing program.
- Thank you for the opportunity to speak
- 19 on behalf of the Colorado Mining Association and its
- 20 member mining operations. CMA will be preparing
- 21 additional written comments and will submit them
- 22 prior to the August 17, 2007 deadline.
- 23 MS. SILVEY: Thank you. First of all,
- 24 I'm struck by your comments at the end and for
- 25 everybody here, I give you credit. You called it an
 - 28
- 1 unintended consequence and we appreciate your
- 2 labeling it like that, but you said you thought the
- 3 ETS was an attempt to standardize the installation.
- 4 Now, I would say to that, and I said
- 5 this earlier, the ETS as is presently constructed is
- 6 written to have seal approval. The process is a
- 7 two-step process and the first process is approval
- 8 by the design application by our office of tech
- 9 support and the operator can send in a design for
- 10 application of 50 psi, 150 psi, or if the case ever
- 11 came up and had to be greater -- I'm sorry -- 120,
- 12 excuse me -- if the case ever came up greater than
- 13 120 psi seal. But the second step would be to take
- 14 a specific design application and to install it in
- 15 the mine and there the operator would indeed work
- 16 with the district manager in the installation

- 17 process, and that process would be, the particular
- 18 seal installation would be dependent on particular
- 19 mining conditions, so I think we do indeed know that
- 20 the district manager is going to have to play a role
- 21 in this seal implementation, but to get back to
- 22 your -- to get back to the first part of your
- 23 comment about the gob isolation seals, and I know
- 24 that you are all dealing when the PIB was in effect
- 25 last year, so you all are dealing with this issue

- 1 right now and you said that some of the things that,
- 2 or some of the problems that you all have is in
- 3 terms of the designs have to be constructed in a
- 4 timely manner. Some of the delays that you -- are
- 5 you encountering delays right now? In your mind
- 6 now, you are using -- you said some operators are
- 7 choosing 50 psi, some are choosing 120. Have you
- 8 had any problems in getting those approved, the
- 9 designs approved?
- 10 MR. KOCH: The seals that are in use
- 11 right now are not approved on the list as shown, the
- 12 approved seals that are approved by MSHA now, but
- 13 the problem is we are waiting on manufacturer's
- 14 development approval of the seals of the type we are
- 15 installing.
- MS. SILVEY: So the type --
- 17 MR. KOCH: The problem is, the ETS came
- 18 out, okay, and it required action right now, but the
- 19 mines were in operation and needed to be able to
- 20 install seals as they went. They had to continue
- 21 installing. We installed thicker seals but we have
- 22 been installing those and awaiting the process of

- 23 the manufacturer getting approval on the seal so
- 24 that we can get that thing approved.
- 25 MS. SILVEY: So the seals that you are

- 1 installing are awaiting approval now?
- 2 MR. KOCH: Yes.
- 3 MS. SILVEY: Okay.
- 4 MR. KOCH: I'm only speaking on behalf
- 5 of the miners.
- 6 MS. SILVEY: On that issue you are
- 7 speaking on.
- 8 MR. KOCH: On that issue, yes.
- 9 MS. SILVEY: This comment made here on
- 10 the second page and the first full paragraph, for
- 11 example, the currently MSHA approved seals
- 12 containing steel reinforcement cannot be built
- 13 timely, will expose miners needlessly to side
- 14 abutment loading as the longwall retreats and will
- 15 subject the longwall face to increase in ground
- 16 pressures.
- 17 Now, these are the seal designs that I
- 18 guess we have on our website which contain steel
- 19 reinforcement.
- 20 MR. KOCH: Yeah. The idea of going in
- 21 behind the longwall face into a crosscut and drilling
- 22 into the roof and floor to install the bars that are
- 23 included in these seals, the time it would take to do
- 24 that, the exposure of people, once that is passed you
- 25 have some waiting going on. You want to get in and get

- 1 the seal built and get out of there. The time it would
- 2 take to do that, the seal cannot be built until the
- 3 longwall passes. You need that ventilation path on the
- 4 longwall face. Once that passes, it is when you would
- 5 build that. The time it would take to construct that
- 6 seal may force us to sit and wait by the time you get
- 7 all the rebar and get it formed up and built and the
- 8 longwall would sit there and the longwall can load up
- 9 when it is sitting there idle.
- 10 MS. SILVEY: So what you have now does
- 11 not contain steel reenforcement?
- 12 MR. SHERER: One question. Isn't it
- 13 possible to do most of that preparation before the
- 14 longwall gets there, even during the development
- 15 phase of the longwall panel such as drilling the
- 16 holes, putting in some rebar that can be stubbed
- 17 off?
- 18 MR. KOCH: I think the problem you have
- 19 with that is you -- a couple things. In that
- 20 crosscut, if you would install rebar in the fall,
- 21 that's an active accessway under the longwall face
- 22 and it would create stumbling hazards. Also, if you
- 23 just pre-drill it, there's ground movement that
- 24 takes place that would potentially shift where you
- 25 certainly, you get floor movement. It tends to

- 1 occur in a lot of our mines, and any kind of
- 2 movement on the roof may make it impossible to get
- 3 into the holes once they are drilled ahead of time.
- 4 MR. SHERER: The floor stubbing and
- 5 such, don't you have such height that you can put in
- 6 a small protected device such as cable across that

- 7 we tend to use in the surface mines?
- 8 MR. KOCH: I can't rule that out.
- 9 MS. SILVEY: Okay. And this is not new
- 10 to us, so that everybody knows, hearing about some
- 11 of the issues that the western mines have out here
- 12 and with the gob isolation seals, but in terms of
- 13 any of your conclusions in here, when you said that
- 14 you talk about impact on miner safety and health,
- 15 I've got a few more specific comments.
- 16 You talk about the impracticality, any
- 17 issues related to impractical aspects as they relate
- 18 to the mines, I would ask you to be as specific as
- 19 you can. I think you said you might follow up with
- 20 written comments, but be as specific as you can in
- 21 the written comments. That will be useful to us as
- 22 we go forward in developing the final rule.
- 23 With respect to the sampling pipes, you
- 24 said that, your recommendation I should say, is that
- 25 we should eliminate the sampling, you said tubes.
 - 33
 - 1 guess pipes from the gob isolation seals, so with
 - 2 respect to sampling pipes, are you -- what are you
 - 3 doing now?
 - 4 MR. KOCH: Mines are putting sampling
 - 5 tubes in. They are putting in two tubes, one that
 - 6 goes in the 15 and the other goes over close to the
- 7 intersection, but we know those will be fruitless in
- 8 very short time.
- 9 MS. SILVEY: I want to clarify. With
- 10 respect to your recommendation, are you recommending
- 11 that we eliminate from gob isolation seals both

- 12 pipes or one?
- MR. KOCH: I will be honest with that.
- 14 We had discussions within our association and
- 15 different companies have variations on that. At the
- 16 very least we believe the one that goes in gob
- 17 should be eliminated. Oxbow Mines believes that the
- 18 gob isolation seals do not need to have any sampling
- 19 pipes in them and in our mind in particular we get
- 20 an accurate representation at the front end and back
- 21 end of the panel that we have sealed. We go inert
- 22 very quickly. It's usually -- methane is not one of
- 23 those things bordering on 15 or 20 percent. It's
- 24 usually going up to the 50, 60, 70, 80, and the
- 25 oxygen goes down to one or two percent. In those
 - 34
- 1 particular cases you are not going to see any
- 2 fluctuations along, in that panel. We just don't
- 3 see it, and our mine has done a sampling for years
- 4 on a monthly basis, so we know what we've got in
- 5 those panels.
- 6 MS. SILVEY: Okay. On your comment
- 7 concerning elimination of the requirement for
- 8 professional engineers to conduct off-site of the
- 9 seal installation, you said that you recommend that
- 10 that provision be eliminated.
- 11 MR. KOCH: Yes, ma'am.
- 12 MS. SILVEY: You did say that it was
- 13 redundant and unnecessary, so is your reason that it
- 14 be eliminated mainly that it is redundant and
- 15 unnecessary, or is it that it's impractical?
- MR. KOCH: Both.
- 17 MS. SILVEY: Okay. With respect to --

- 18 when you are recommending something to be
- 19 eliminated, and I say this for everybody, if you are
- 20 saying that it's impractical, then I want you to be
- 21 real specific with me. Include as specific a
- 22 rationale as possible with respect to both of those,
- 23 but particularly the impracticality of doing it, if
- 24 you could be as specific as possible.
- 25 MR. KOCH: The key there is, you know,

- 1 with normal sealing of panel say when you are mining
- 2 a zone out, you are going to seal it off. That's a
- 3 quick process to go in and put three or four seals
- 4 across a panel and then decide you are going to seal
- 5 it up. Then it becomes a specific project and an
- 6 engineer could have oversight on that, but with
- 7 these gob isolation seals they are going in every
- 8 day. They might be put in on the day shift, the
- 9 swing shift. They may be pumped on graveyard shift.
- 10 To have an engineer that has to be out there, and no
- 11 professional engineer is going to sign off without
- 12 going out to see that it's done right, he is not
- 13 going to do it, and to require that person to be
- 14 there any one of three shifts that day, including
- 15 weekends, it's just very impractical and not
- 16 feasible to work with, and that's the point we're
- 17 trying to make.
- 18 MS. SILVEY: On page four of your
- 19 comments, the first paragraph you talk about the
- 20 economic burden placed on mine operations while
- 21 mines are idled for extended periods of time and
- 22 that they would negatively affect the economic

- 23 well-being, and just for the -- and you link that to
- 24 the time that it takes for, you said that sometimes
- 25 you might have to suspend production for up to

- 1 28 days. I would ask, if possible, that if you
- 2 would, when you talk about the economic burden, if
- 3 you would provide specific cost data, if you could.
- 4 MR. KOCH: We --
- 5 MS. SILVEY: Do what you can. With
- 6 conclusions, you have to follow up conclusions with
- 7 specific information.
- 8 MR. KOCH: Yes, ma'am.
- 9 MS. SILVEY: With respect to the next
- 10 paragraph you say MSHA should not require withdrawal
- of miners during the early and curing processes. If
- 12 at all possible, would you include what you would
- 13 recommend as an alternative, or if you know it right
- 14 now, but if you don't, if you could include it in
- 15 your comments.
- MR. KOCH: We could address that.
- 17 MS. SILVEY: Okay. And that's really,
- 18 you know, I appreciate your comments. That's all I
- 19 have.
- MR. SHERER: I have a couple.
- 21 First of all, I want to thank you for
- 22 your comments. You said something that was a bit of
- 23 concern to me. You spoke about the problem with
- 24 abutment pressures on the seals for the weekly exam
- 25 under 364.

- 2 MR. SHERER: What concerns me, is that
- 3 not also adjacent to your tailgate escapeway?
- 4 MR. KOCH: Yes, but the tailgate
- 5 escapeway is supported with cans or other
- 6 supplemental support out in front of the abutment as
- 7 the phase advances. It is already in that
- 8 particular entry, but it's getting over a couple
- 9 breaks over those seals that the pressures can
- 10 deteriorate. Say in that particular case your
- 11 tailgate is number three. Seals are between No. 1
- 12 and No. 2 entry. You are putting in supplemental
- 13 support in that tailgate to insure safe route
- 14 travel way for those people off the base, but
- 15 occasionally those conditions deteriorate over and
- 16 from the face when you have a combination of side
- 17 abutment pressures from the previously mined panel
- 18 and the front that are developing, it is in that
- 19 area where those abutment pressures exist that it's
- 20 very difficult at times and troublesome to get
- 21 somebody over there to try to get up to that seal.
- 22 MR. SHERER: Could you not add
- 23 supplemental support to the seal area?
- 24 MR. KOCH: The seal itself, but not
- 25 every crosscut.

- 1 MR. SHERER: Thank you. Another thing
- 2 you spoke about was the sample issue and one thing
- 3 that was very interesting, you spoke about how your
- 4 sealed area seemed to be fairly homogeneous. You
- 5 obviously have not seen much variation between the
- 6 different seal locations as far as the methane

- 7 content or the oxygen content. Is that true?
- 8 MR. KOCH: We seal each panel
- 9 individually and each one has its own atmosphere and
- 10 they can have a little difference to them and
- 11 depending which mains they are up against and how
- 12 we're pulling the gas from them.
- 13 MR. SHERER: I got the impression, or
- 14 you were talking about between each seal you didn't
- 15 see much difference. Is that true?
- 16 MR. KOCH: Well, up to this point and in
- 17 each set of seals there's only one, any seal that we
- 18 have done in the past you are only projecting one
- 19 tube in each set of seals.
- 20 MR. SHERER: Thank you.
- 21 You mentioned several things about
- 22 imminent dangers and withdrawals. Do you construct
- 23 these gob isolation seals primarily for spontaneous
- 24 combustion control?
- 25 MR. KOCH: The primary purpose of isolating

- 1 each panel individually is to eliminate the oxygen from
- 2 getting to that gob and creating spontaneous combustion
- 3 issues. The seals are constructed -- until you get to
- 4 the end of the panel, then they become seals.
- 5 MR. SHERER: Isn't spontaneous
- 6 combustion a potential emission source?
- 7 MR. KOCH: Only in the proper
- 8 atmosphere.
- 9 MR. SHERER: Okay. Thank you.
- 10 Another issue that you discussed was the
- 11 withdrawal of miners during the curing period for
- 12 the seals. Have you examined accelerators for the

- 13 concrete and such?
- 14 MR. KOCH: We have inquired to our
- 15 pumpable seal people. I believe they may be working
- 16 in that regard to try and do something. I have not
- 17 heard of anything at this point that's available.
- 18 MR. SHERER: Thank you.
- 19 MR. STEPHAN: I have a question for you.
- $\,$ 20 $\,$ You discussed the range or MSHA tightening the range
- 21 where they would require atmospheres. You mentioned
- 22 methane in the five to 15 percent range and oxygen
- 23 above the 12 percent. My question goes to how many
- 24 of those underground mines actually have a gas
- 25 chromatograph on site, and if it is not on site, how

- 1 many of them have access to one otherwise?
- 2 MR. KOCH: I can't speak on behalf of
- 3 the other mines. We have one. The mine across the
- 4 street has their own laboratory on site. I cannot
- 5 speak for the other mines in Colorado.
- 6 MR. STEPHAN: So if other mines did not
- 7 have a gas chromatograph on-site, your comments,
- 8 they still may be applicable?
- 9 MR. KOCH: I would say that the law may
- 10 want to reflect both cases. My personal viewpoint,
- 11 if you address the gasability of a gas chromatograph
- 12 to allow a tightening of that range.
- 13 MR. STEPHAN: Thank you.
- 14 MS. SILVEY: Thank you, Mr. Koch. And,
- 15 again, we appreciate your participation.
- MR. KOCH: Thank you.
- 17 Our next speaker will be Chris Barbee

- 18 with Miners IUOE Local 953, New Mexico.
- 19 MR. BARBEE: Thank you to the panel for
- 20 having this discussion forum available to us.
- 21 Unfortunately, I have only been able to rescue one
- 22 copy of this printout and as soon as I am done I
- 23 will provide you with a copy.
- 24 Chris Barbee, B-A-R-B-E-E. I am a
- 25 miners representative from the IUOE Local 953, which

- 1 is the International Union of Operating Engineers in
- 2 the state of New Mexico, representing miners
- 3 employed at the San Juan South mine in Waterflow,
- 4 New Mexico. I have a few brief comments and a few
- 5 written comments that I will just submit with the
- 6 other comments as several of the minor technical
- 7 points, if you could call them that, were submitted
- 8 under the investigations done by NIOSH and those are
- 9 obviously already a part of this investigation and
- 10 what-have-you, but I will include them for your
- 11 reference as well.
- 12 The point on the Emergency Temporary
- 13 Standard on sealing of abandoned areas for
- 14 underground coal mines. I and another couple of
- 15 representatives of miners that are with me here
- 16 today are representing miners on behalf of the
- 17 International Union of Operating Engineers, Local
- 18 953 in the San Juan underground mine in Waterflow,
- 19 New Mexico. The Agency's attention to the safety
- 20 needs of America's coal miners in respect to the
- 21 effectiveness of seals used to isolate abandoned
- 22 areas of coal mines is both welcomed and timely.
- 23 Clearly, the events in the recent past that have

- 24 promulgated the legislation that will soon affect
- 25 all coal mine operators and coal miners, are in need

- 1 of remedy.
- 2 I have previously sent comments on the
- 3 results of their NIOSH work in this area and have
- 4 received their comments in return. I have included
- 5 my previous comments on this report with the
- 6 submittal presented to you today. My comments today
- 7 will be to encourage the Agency and operators to
- 8 continue the dialog about safety and to promote the
- 9 development of technologies that will increase the
- 10 safety of miners and not burden the Agency,
- 11 operators, or the miners unduly.
- 12 My comments include the following:
- 13 1. As may seem self-evident, the key to
- 14 accident prevention is just that, prevention. The
- 15 creation of regimes of protection to give resistance
- 16 to forces generated in the event of an explosion in
- 17 a sealed area of a coal mine would be greatly
- 18 welcomed by those witnessing such an event, if it
- 19 were to occur. Unfortunately, this methodology only
- 20 gives resistance to the explosion. Prevention of
- 21 such an explosion would seem to be the wiser
- 22 pursuit. In examination of mine explosion disasters
- 23 in the recent past, it would seem that knowledge of
- 24 the dangerous concentrations of an explosive mixture
- 25 coupled with a definite response plan to such

- 2 gas management could have lessened the effects noted
- 3 so well in the national press.
- 4 An active program of monitoring, gob gas
- 5 management, and a related action plan should be
- 6 included in all mine ventilation plans. Examples
- 7 of this process exist both in the United States coal
- 8 industry as well as internationally. Experience
- 9 gained from those operators who monitor and manage
- 10 gob gasses, both domestic and abroad, should be
- 11 examined thoroughly for incorporation into
- 12 ventilation plans in the United States. Not all
- 13 U.S. mines would be in need of the highest levels of
- 14 management, but lessons could be learned.
- 15 Point 2. An effective action plan for
- 16 response to explosive mixtures, the indicator gasses
- 17 associated with heating events in gob coal, or a
- 18 fire would be tremendously effective in the
- 19 prevention of a mine explosion disaster.
- 20 Utilization of an action plan depends, however, on
- 21 one single factor more than any other: Timeliness.
- 22 Timely information about the state of a gob gas
- 23 mixture is obviously not easy to obtain. Technology
- 24 has offered systems that can provide this data on a
- 25 far more timely basis than the statutory bag sample

- 1 can provide. One manufacturer offers their system
- 2 under what is commonly called a tube bundle system.
- 3 The technology exists in all its component forms for
- 4 other uses in other industries. A greater level of
- 5 acceptance on the part of MSHA for use of such
- 6 systems could greatly increase the safety of miners
- 7 thorough an action plan geared to respond to the

- 8 specific needs of each mine and their unique gas
- 9 production characteristics.
- 10 Although not a true realtime AMS system,
- 11 it is far more timely than bag samples. Such
- 12 systems should be thoroughly examined for acceptance
- 13 as a second level AMS system that a mine operator
- 14 could use to maintain proper and safe atmospheres
- 15 for their workers as required by law.
- Point No. 3. As a necessity can be the
- 17 mother of invention, the full implementation of the
- 18 requirements of this ETS and other aspects of the
- 19 Miner Act, it would seem that ideas could generate
- 20 synergies that would greatly increase the safety and
- 21 productivity of America's coal mining industry. An
- 22 effective forum of the presentation and examination
- 23 of new technologies should be promoted. Such a
- 24 forum would include input from manufacturers, mine
- operators, MSHA, and the coal miners themselves.

- 1 These are all the key stake holders in the coal mine
- 2 safety process and all of their inputs should be
- 3 given examination in a timely fashion in an equal
- 4 setting.
- 5 Thank you for your time and attention to
- 6 this issue.
- 7 MS. SILVEY: Thank you. I only have one
- 8 comment, Mr. Barbee, and that is when you were
- 9 talking about having timely information, and that is
- 10 very critical, you mentioned, and I'm not -- I don't
- 11 know that you mentioned the name of it, a gas
- 12 analysis system. I think you called it a two bag

- 13 system, not quite an AMS system but MSHA could --
- 14 you want to see greater acceptance of this on the
- 15 part of MSHA. Can I ask you what that system is,
- 16 the name of the system?
- 17 MR. BARBEE: The system that I was
- 18 referencing by name is a generic descriptive term.
- 19 I don't think that's the actual name that the
- 20 manufacturer uses. It's more of a functional
- 21 description. It was the Tube Bundle System and the
- 22 bag portion was in reference to what historically is
- 23 required for bag samples. A brief overview of this
- 24 particular system is basically a vacuum pump that
- 25 sits in a remote location, a tube that is bundled
 - 46
- 1 together with other tubes that leads to, for
- 2 instance, a sample tube or sample pipe that goes
- 3 into a sealed area. You turn the vacuum pump on.
- 4 It draws atmospheric gas from the sealed area and
- 5 presents it to a gas chromatograph. It basically
- 6 does the same thing as a bag sample regimen except
- 7 it does it on a more timely basis, which gives you
- 8 greater opportunity to respond to anything out of
- 9 order, that you find out of the ordinary.
- 10 That particular system was referenced in
- 11 an attempt to show merely one example of
- 12 technologies that are there that with increased
- 13 safety and particularly the timely response to
- 14 situations that may come up, and not to endorse or
- 15 deny that particular system. That's one example of
- 16 things that can be of a great deal of benefit over
- and above what is currently statutorily required.
- 18 MS. SILVEY: Okay. Thank you. Okay.

- 19 Thank you, Mr. Barbee.
- 20 MR. BARBEE: Thank you very much.
- 21 MS. SILVEY: Our next speaker is
- 22 Jim Cooper with Oxbow Mining Company.
- 23 MR. COOPER: Jim Cooper, C-0-0-P-E-R,
- 24 and I work for Oxbow Mining LLC located in Somerset,
- 25 Col orado.

- 1 Our mine was started in 2002. It is
- 2 about six million tons a year. A couple of the
- 3 questions that Mr. Sherer -- is that correct -- a
- 4 couple of the questions you asked a few minutes ago
- 5 was pretty interesting.
- 6 As far as we doing the floor, the floor
- 7 is not the same. We operate usually at least 50 or
- 8 a hundred plus feet of cover. I guess if I drilled
- 9 the roof in the floor and tried to match rebar holes
- 10 later, I don't think I would have any match
- 11 whatsoever.
- 12 Another question, and I don't think I
- 13 can add much to the comments that have already been
- 14 made today, but I would just sort of like to touch
- on the point.
- 16 Another question that you asked is
- 17 significant in our mind and I think it's pretty
- 18 standard in the west and you talked about inspecting
- 19 the gobs close to the face. That was something that
- 20 Bob brought up. Our plan and MSHA's approved plan
- 21 is to require that supports at 800 feet out in front
- 22 of the face on the tailgate to keep people from
- 23 working close to a longwall face. I think it's

- 24 fairly significant as far as approaching the seals
- 25 within 800 feet of the face if you are not to be

- 1 working to put roof supports in. And the seal, you
- 2 know, I think you probably understood from what Bob
- 3 was saying. The seals that we are talking about are
- 4 between one and two entry and one no longer exists.
- 5 As I said, I appreciate the opportunity
- 6 and I really participated in the -- our company did
- 7 in the CMA's presentation and I don't think there's
- 8 much more that I can add and, certainly, I'm not at
- 9 a level today as the MSHA engineers who have already
- 10 been working on the seals. We have had a lot of
- 11 concerns about the construction of the seals and the
- 12 conservative approach that was being taken. We
- 13 talked a few minutes ago with Bob about if you
- 14 waited 28 days to cure a seal, what would that
- 15 impact be on the mine. I don't think the mine would
- 16 exist. We build seals every 30 day in our mine. We
- 17 advance 52 feet a day on the average and our
- 18 crosscuts are 200 feet or every third or fourth day,
- 19 three and a third day we are building a seal, and if
- 20 you were to evacuate the mine for seal time, for age
- 21 time or curing time every 28 days, you just wouldn't
- 22 be operating is what it amounts to. You would be
- 23 leaving ventilated open gob areas and at least I saw
- 24 one representative from district nine here. I do
- 25 believe that the miners, mine owners and MSHA in

- 1 this district are all of the same opinion, that we
- 2 don't want to leave that open and particularly the

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3 North Fork Valley mines where our mine is located.
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- 4 History as to the Somerset town claims to be a
- 5 mining town since 1896 I think is the sign that you
- 6 enter the town and the story is told that not a
- 7 single one of those mines that have ever existed in
- 8 that valley has existed without a mine fire.
- 9 I have been at Oxbow seven years. We
- 10 have had ours. The very first panel they pulled
- 11 with a brand new longwall, that was prior to me. It
- 12 is a common thing that we deal with out here.
- But to go on, I do believe that the
- 14 rule-making process that we have gone through since
- 15 '06 has left both miners and MSHA at least in our
- 16 district a little confused. Right off the bat we
- 17 had no seals, and I understand you could do solid
- 18 block seals. That's not something we could do. We
- 19 attempted to do that and, number one, they don't
- 20 stay in. They weren't there for four days and the
- 21 convergence seals we have and your question to Bob,
- 22 I think I had the graph in my briefcase, but I
- 23 couldn't find it, but where we are on seals, I do
- 24 not believe that there is an approved seal in our
- 25 district. That's what -- I don't believe that. I

- 1 have checked with all the miners. Every one of them
- 2 and some people had some temporary response so they
- 3 could continue, yes. We submitted in October at
- 4 least, it might have been September. Like I said, I
- 5 don't have that that in my briefcase. We had our
- 6 first response in June of '07. We certainly didn't
- 7 watch it. We have been doing seals --

- 8 MS. SILVEY: I hear you.
- 9 MR. COOPER: We had one Omega block
- 10 seal. We replaced it immediately. We had -- we
- 11 took our other seals along the main line that
- 12 isolate individual panels in the mine. We started
- 13 building the Mitchell Barick (phonetic) seal in
- 14 front of our seal and our seal is the one that's for
- 15 the safety of our people and it is the one that we
- 16 trust. The Mitchell Barick was for our inspector so
- 17 that they didn't have to get into knee graph is what
- 18 it amounted to, and so we did that throughout the
- 19 mine. Today we have 109 active seals, so the seal
- 20 issue is extremely major to us and I tell you that I
- 21 can't add to the comments that were already made but
- 22 I'm here to stress the importance is what it amounts
- 23 to.
- 24 So for the -- for a long time both the
- 25 miners, coal miners and MSHA inspectors in our
- 1 district in my opinion is in a real bind because
- 2 they couldn't do anything for us because they didn't

- 3 have any standards to go by and, you know, it put
- 4 friction where in my opinion friction didn't need to
- 5 be, because I think that it takes every one of us to
- 6 run a safe line.
- 7 I heard the comment earlier is that the
- 8 action plan needs to be, and I won't exactly quote
- 9 the right words, but equivalent to evacuation. I
- 10 don't think that such a thing as equivalent plan to
- 11 evacuation exists, and in the 1970s when we were all
- 12 getting, still getting used to the '69 rules, I
- 13 think the favorite cartoon that I saw in mines was

- 14 the safe mine is a closed mine that nobody enters
- 15 the portals of and neither the miners or MSHA has a
- 16 job and, again, that's a poor joke and it's things
- 17 that we live with in our past that we are trying to
- 18 live down today and trying to put more emphasis on
- 19 it.
- 20 Monitoring the sampling. I think that's
- 21 very complicated. I do believe that most of the
- 22 mines, the deep operating mines in the state of
- 23 Colorado does have their own chromatograph. I know
- 24 we are in -- our three mines are within six miles
- 25 from end to end of each other. All three of us have
 - 52
- 1 chromatographs. I think the big question that I
- 2 have heard a lot of people talking about is not how
- 3 we are good as sampling monitors but how is MSHA
- 4 going to sample a monitor, and that's very critical
- 5 that we need to know to even set our systems up. We
- 6 are a continuous monitoring program and we have it
- 7 not because it is required but because we initiated
- 8 it ourselves and it's because that first 26 million
- 9 dollar longwall, this was back in '97, when the
- 10 thing caught on fire and the mine was closed for a
- 11 year, the people at that mine said never again do we
- want to go into that situation, so the system is in.
- 13 It was in place when I got there and I have heard
- 14 people comment that it is the most complete that
- 15 they have run into in several places.
- 16 Atmosphere. I think MSHA and miners
- 17 have been consistently in agreement with that since
- 18 I have been in the mine since 1970. It's over 15,

- 19 it's under 5, and it's less than 12 percent and
- 20 that's been an accepted thing by MSHA since I have
- 21 been in the industry and that has been since the
- 22 early seventies.
- 23 Prohibited welding and cutting and
- 24 soldering, you can't do without those functions on
- 25 an operating longwall and I do believe that's a real
 - 53
 - 1 critical thing. I have read very briefly the MSHA
- 2 investigation on Darby and I don't believe that with
- 3 the welding and cutting was a problem. The problem
- 4 was that the people that were in didn't follow the
- 5 regulations and the rules that were already in
- 6 place. That's what miners have to do. We operate
- 7 in a -- a young HR guy who said this a couple weeks
- 8 ago and it is one of the first times in all the
- 9 years that I have been in mines that I have heard
- 10 that we operate in a hazardous atmosphere and if we
- 11 don't pay particular attention to it and do it
- 12 right, then it becomes an unsafe atmosphere, and I
- 13 do believe in this.
- 14 You asked that coal miners do,
- 15 underground coal miners do exactly that. Some of
- 16 the concerns as far as -- not too many of us, and I
- 17 don't think any of the engineers at our mine are
- 18 true structural design engineers and we were talking
- 19 earlier about structurally designing the seals.
- 20 doubt if we could tell any of your people how to in
- 21 particular design that seal, but we do believe that
- 22 it is overly conservative.
- Now, then, a structural design engineer,
- 24 a professional engineer who is tested and has his

- 1 the miners and training that is the job, the
- 2 installation job, the construction job. We go
- 3 through the steps and get to a senior mine manager,
- 4 certifying the seal design. I don't quite -- I
- 5 think we have to define what the word certifies
- 6 mean. If he's countersigning, then he can do that.
- 7 Can he certify that seal? I don't think so. I
- 8 wonder if we are looking for scapegoats or people to
- 9 point fingers at. I think the mining committee has
- 10 already done that to both MSHA and operators and I'm
- 11 talking about the senate committee that was very
- 12 important for them to enact a so-called Miner's
- 13 No. 1 Act and to do it on the anniversary of the
- 14 Miner's No. 1 Act. Some of the comments that have
- 15 been in publications that I have read that they may
- 16 both be coal miners and about MSHA is very confusing
- 17 to me, very disturbing, and it doesn't get the job
- 18 done for the safety of the miners, and that's a very
- 19 important thing. It doesn't have anything to do
- 20 with really I don't believe the emergency standards
- 21 that you are talking about here.
- 22 In closing, I would like to say that I
- 23 think this nation, and I don't think the majority of
- 24 people in the nation believe this, but I think the
- 25 majority of coal miners believe this, is that what

- 1 we do about the product we produce is extremely
- 2 important to this nation and going forward we will

- 3 produce more than 50 percent of the energy that's
- 4 produced in the nation. It's very important to our
- 5 standard of living that we have gotten comfortable
- 6 with and I think it also adds to the national
- 7 security that we're -- that we're faced with every
- 8 day, and I think the majority of coal mining people
- 9 understand that. I don't think the majority of the
- 10 population in the U.S. understands that.
- 11 MS. SILVEY: Thank you for your comments
- 12 and we will have some specific comments in prior to
- 13 August 17th. Thank you for this. Thank you,
- 14 Mr. Cooper, and I want to underscore, as I said, you
- 15 will have specific comments in to us before
- 16 August 17th.
- 17 MR. COOPER: Yes, ma'am.
- 18 MS. SILVEY: I have just a couple of
- 19 further comments to what you said and so you told me
- 20 you don't think that you all have, that there's an
- 21 approved seal in your district. I will tell you one
- 22 thing. I do promise that when we go back we are
- 23 going to check on the status of the seals, whatever,
- 24 seal applications that we have in I guess I should

25 say seal requests that we have in from district

1 ni ne.

2 MR. COOPER: Ma'am, just a short four

- 3 weeks ago I think it was that this -- this is
- 4 mid-July and time flies, but I was here in Denver
- 5 meeting with MSHA and I had a chart and I surveyed
- 6 all the underground mines operating in the west and
- 7 some of them have temporary supply approvals, as I
- 8 have said. They are stated as temporary. Ours was

- 9 one of the ones that were submitted I think it was
- 10 Last October 4th and we had no answer. I think our
- 11 district, after finding that out, got us one and the
- 12 answer was no is what the answer was.
- 13 MS. SILVEY: I understand. And you
- 14 asked appropriately, you said one of the equally
- 15 critical questions is -- you might not have said it
- 16 like that, but how is MSHA going to sample a mine,
- 17 and that is critical and I said this last week and
- 18 so, you know, if somebody were here from last week
- 19 they could prove me wrong today because we are in
- 20 the process of developing a procedure instruction
- 21 that would deal with MSHA samplings and I thought
- 22 that it would be out by now and I don't think it is
- 23 out today, but I think it should be out soon. I
- 24 don't think it is out, but it should be out soon, so
- 25 when we go back I will also, and I promise that to

- 1 everybody here, I will check on the status of that
- 2 that deals with MSHA samplings so that people are
- 3 put on notice exactly how MSHA plans to sample
- 4 seals.
- 5 MR. COOPER: That would be very
- 6 important to us if we had it, you know, to make
- 7 proper comments by the 17th. That way we know what
- 8 we need to step up to. Plus, the previous speakers
- 9 that had commented about the new system, I think
- 10 that the good that's coming out of a lot of things
- 11 that has happened in the last two years is that
- 12 people are scratching their heads today and trying
- 13 to figure out what is out there and what is needed.

- We laugh in our location about the
- 15 communication issue. I mean, day one in the mines
- 16 for me communication was a problem, and we are
- 17 talking about wireless communication and I see ads
- 18 in the publications that say we have a wireless
- 19 communication we have just tested in the mines of
- 20 West Virginia. It is not a wireless communications.
- 21 It still has buyers. Those signals don't turn
- 22 corners, but the laughable part is you won't have a
- 23 wireless communication at our location. We have no
- 24 cell phone service, so you can leave your cell phone
- 25 at home. We don't use them because they don't work,

- 1 so if we don't even have cell phone service, it's
- 2 sort of for our miners, about 300 employees, it's
- 3 sort of a kick to get them going on it. Well, how
- 4 are we going to do this when we can't even get cell
- 5 phone service up here?
- 6 Those are things -- we tripled our
- 7 communication system and run it back to the office
- 8 and that way it has a full circle. If it's broke
- 9 some place, it's still open some place else. We do
- 10 have the so-called wireless system underground, but
- 11 that has wires every 1500 feet to the transmitters,
- 12 but that is some of the things that is coming out
- 13 that is extremely good for all of us.
- 14 MS. SI LVEY: Thank you.
- MR. COOPER: Thank you.
- 16 MR. SHERER: Actually, I have a couple
- 17 comments. First of all, I want to thank you for
- 18 your comments, Mr. Cooper. They were quite
- 19 informative. You spoke about the 28 day waiting

- 20 period between each seal. You said you construct a
- 21 seal about every three or four days. I don't think
- those would be considered seals.
- 23 MR. COOPER: Until we seal off the end.
- 24 MR. SHERER: The 28 days would just
- 25 apply to maybe the last few seals. Is that true?

- 1 MR. COOPER: Yes, and at the end of that
- 2 thing, only one in the series of what we have done,
- 3 I think we wound up doing 13 seals in three days, so
- 4 it is a lot of seals, but as I say, we have 109
- 5 active seals right now, active seals right now is
- 6 109, and I do believe that there's so much
- 7 difference in the east and west. I have worked in
- 8 Alabama. I worked in Kentucky and West Virginia,
- 9 and I worked in Pennsylvania and I have worked out
- 10 here and there's a big difference in how seals are
- 11 used, what they mean. And, you know, you can talk
- 12 about pre-doing certain work before you get there
- 13 and if you are doing six seals in a year or 24 seals
- 14 in a year that may be one way of looking at things.
- 15 If you are doing seals every three and a half to
- 16 four days, that's a whole different way of looking
- 17 at things and also I think that in design of seals,
- 18 I said I can't compete with that design, engineer,
- 19 but he also may need to spend a little time in the
- 20 atmosphere and environment that coal miners has to
- 21 do that construction in. From a design and putting
- 22 something together, by the guy that has to do it
- 23 with his hands, those two things have to match. We
- 24 can talk about all the training we want to but when

- 1 to the atmosphere, then, you know, it's just not
- 2 going to work.
- 3 One thing I would say is that I heard
- 4 you say that MSHA initially designed -- decided that
- 5 replacing seals was not the right way to go. I do
- 6 believe that that's a site-specific decision and
- 7 that hopefully we as coal miners and operators will
- 8 decide that particular seal needs to be replaced a
- 9 long time before anybody from MSHA would tell us to
- 10 replace it.
- 11 You also mentioned, and I did not cover
- 12 it and I had it on the list, that you talked about
- 13 removing steel and conductive material in seals.
- 14 That is something that we are extremely opposed to
- 15 and I understand where it comes from, but we use
- 16 both a real strong wire mesh for roof and rib
- 17 support. We use pans as well as bolts and cable
- 18 bolts and so on and we are going to, our employees
- 19 are going to have a major problem if that's part of
- the requirement.
- 21 Again, I would say we average 1700. We
- 22 don't particularly agree with the statement that
- 23 we're exposed to lightning with those particular
- 24 safety issues at that point and we believe that
- 25 removing that is extremely more hazardous to our

- 1 people and each of our miners than the lightning
- 2 potential would be. I think in all the explosions
- 3 that I have heard MSHA speak of, there was only two

- 4 that we maybe think that was the case, that it was,
- 5 that lightning was a source.
- 6 MR. SHERER: Actually, over half have
- 7 been attributed to lightning.
- 8 MR. COOPER: Over half of the 12 since
- 9 '82?
- 10 MR. SHERER: Yes. I think I counted
- 11 them up.
- 12 MR. COOPER: I apologize. Your numbers
- 13 are more accurate than mine, I suppose.
- MR. SHERER: A couple more comments,
- 15 Mr. Cooper.
- 16 I would suggest that you speak with the
- 17 people at the Orange Bally (phonetic) mine that your
- 18 company may be associated with. There was a bore
- 19 hole, electrical bore hole into that mine that did
- 20 suffer a lightning strike back in the early '90s.
- 21 It was about 1500 feet deep, as best I can remember.
- 22 The comments you made were very pertinent and I
- 23 certainly appreciate your candid responses to those.
- 24 MR. COOPER: I would tell you that I
- 25 believe that bore holes are a lot different from the
 - 62
 - 1 roof support that we're talking about on seals
- 2 underground, but it does relate and I understand
- 3 from my statement about the lightning associated
- 4 one, but, again, I tend to apply that to leaving
- 5 electrical cable in a gob or our roof support is
- 6 breaching the seal and not to the bore
- 7 installations, and I have heard the same thing
- 8 happens on gas wells that I remember.

- 9 MR. SHERER: One Last comment. Have you
- 10 any experience with the fiberglass mesh? I think
- 11 there's products out there, for some of the roof and
- 12 rib support.
- MR. COOPER: We use a fiberglass mesh
- 14 material, and I'm not sure fiberglass is right, but
- 15 it is a fabric. We use that, but we have not used
- 16 it as standard support through the mines, not. I
- 17 don't have experience with that.
- 18 MR. SHERER: That's one thing that we
- 19 have been discussing as possibly using certain
- 20 things where you know you are going to build seals.
- 21 Maybe you can use that type of product just in that
- 22 Local area.
- MR. COOPER: That's a new one too.
- 24 Thank you.
- 25 MS. SILVEY: I want to clarify

- 1 something. Mr. Cooper talked about my earlier
- 2 comment about what I said about existing seals and I
- 3 think, and I won't look down at exactly what I said,
- 4 but in the ETS and the preamble I said we consider
- 5 replacing existing seals, replacing all seals or
- 6 just wholesale asking that all seals be reinforced
- 7 and we rejected that idea because as a wholesale
- 8 matter we felt like in some instances to require
- 9 that would create additional safety hazards.
- Now, that does not rule out the fact
- 11 that in particular instances like this goes to your
- 12 comment saying it should be left to the individual
- 13 mines, if the defective seals are encountered, if a
- 14 mine operator encounters a defective seal, then the

- 15 rule clearly requires that they be repaired and
- 16 reinforced as necessary or replaced with a high
- 17 strength seal, so that is the makeup of the rule.
- 18 We just didn't on an all-out basis require that all
- 19 seals be replaced.
- 20 MR. COOPER: My statement may not have
- 21 been very clear, and I was trying to applaud the
- 22 fact that you did just exactly that and I believe
- 23 that if an operator or an MSHA person finds a
- 24 defective seal, then the damaged seal will need to
- 25 be replaced and it would have to meet the standards.

- 1 MS. SILVEY: Right. Let me just ask
- 2 one -- bear with me, you all.
- 3 Okay. Thank you very much, Mr. Cooper.
- 4 At this point can we take a five-minute
- 5 break, please? If nobody wants to take a break, I
- 6 can go on.
- 7 (Thereupon, a brief recess was taken.)
- 8 MS. SILVEY: Can we get started? Before
- 9 we get started, I would like to make a request of
- 10 anybody who is speaking from here on, and that is if
- 11 you do have written material, if you would read your
- 12 written material somewhat, maybe slower than you
- 13 normally do, just to make sure we have an accurate
- 14 record, and I know I tend to talk fast myself so I'm
- 15 probably the first guilty person, but if you would
- 16 talk a little slower if you have written material.
- 17 At this point we will hear from our next
- 18 speaker, Ralph Sanich, Interwest Mining Company.
- 19 MR. SANICH: Good morning. My name is

- 20 Ralph Sanich, S-A-N-I-C-H, and I'm here today on
- 21 behalf of Interwest Mining and its subsidiaries and
- 22 I have the following comments:
- 23 Interwest Mining Company and its
- 24 subsidiaries offer the following comments to the
- 25 Mine Safety and Health Administration regarding

- 1 Emergency Temporary Standards for sealing of
- 2 abandoned areas published May 22, 2007.
- 3 MSHA requests comments from the mining
- 4 community on the appropriateness of the strategy of
- 5 this ETS for addressing seal strength greater than
- 6 120 psi.
- 7 Interwest Mining Company suggests that
- 8 MSHA allow mining companies to investigate future
- 9 technologies and alternative methodologies such as
- 10 weak-walls, the installation of baffles, et cetera,
- 11 to provide blast wave mitigation prior to explosions
- 12 encountering the seals.
- 13 MSHA specifically solicits comments on
- 14 the Agency's approach to the strength requirements
- 15 for seals.
- 16 Interwest Mining Company would suggest
- 17 that rather that increasing seal design
- 18 requirements, MSHA should allow mines to conduct a
- 19 risk analysis of the specific area to be sealed.
- 20 Some mines historically do not liberate methane.
- 21 These mines should not be held to the same standard
- 22 as mines that liberate large amount of methane. If
- 23 the atmosphere to be isolated behind a set of seals
- 24 is to be inerted and/or is known based upon mine
- 25 history that the sealed area will never achieve an

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1 explosive mixture, then there is no rationale to
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- 2 increase the seal strength requirements. Instead,
- 3 mine history, monitoring of the sealed area and the
- 4 ability to inert the seal atmosphere should dictate
- 5 seal design strength requirements.
- 6 MSHA asked for comments on the
- 7 appropriateness of the three-tiered approach to seal
- 8 strength in the ETS.
- 9 As stated in our previous comment,
- 10 Interwest Mining Company suggests that rather than
- 11 increasing seal strength design requirements, MSHA
- 12 should allow mines to conduct a risk analysis of the
- 13 specific area to be sealed. Some mines, again,
- 14 historically do not liberate methane and should not
- 15 be held to that same standard as mines that liberate
- 16 large amounts of methane.
- 17 MSHA seeks comments on the feasibility,
- 18 including in the final rule a requirement that
- 19 existing seals be removed and replaced with higher
- 20 strength seals. Interwest Mining Company does not
- 21 agree with the removal of existing seals for higher
- 22 strength seals. It does not make any sense to
- 23 potentially expose miners to an atmosphere and
- 24 potentially introduce oxygen into a sealed area
- 25 which may contain methane and could expose the

- 1 miners to an explosive mixture.
- Additionally, existing seals, sealed
- 3 areas which do not contain explosive mixtures do not

- 4 benefit from a construction of a higher strength
- 5 seal as a factor of the safety for an explosion of
- 6 120 psi seal versus a factor of safety for a 20 psi
- 7 seal are the same if no explosion is possible.
- 8 MSHA is requesting comments addressing
- 9 the sampling of approach in this ETS: Sampling and
- 10 sampling frequency only when a seal is outgassed.
- 11 Interwest Mining Company believes that sampling
- 12 frequency should be determined by site-specific mine
- 13 conditions, mine history, and approved by the
- 14 district manager. For example, a mine that has no
- 15 history of methane should not be required to sample
- 16 weekly. If historical data determines that the mine
- 17 does not produce methane, the district manager may
- 18 approve a different sampling procedure such as
- 19 monthly, quarterly, et cetera.
- There's another sampling approach more
- 21 appropriate for the final rule, such as when the
- 22 seal is ingassing.
- 23 Interwest Mining Company does not
- 24 believe there is a need to sample seals that are
- 25 ingassing. Again, if a mine does not have a history
 - 68
 - 1 of methane liberation, sampling should not be
- 2 required.
- 3 MSHA requests information and
- 4 experiences for the mining community concerning
- 5 sampling sealed areas.
- 6 Interwest Mining Company believes that
- 7 specific conditions at the mine would require
- 8 different sampling procedures. A mine with a
- 9 complex ventilation system, one that has a blowing

- 10 and exhausting fans, will have a different effect
- 11 than a mine that is only on an exhausting or a
- 12 blowing system. Again, we believe that the
- 13 historical information should be utilized to
- 14 determine sampling intervals.
- MSHA is requesting comments from the
- 16 mining community on the appropriateness of the ETS
- 17 requirements regarding open flames associated with
- 18 welding, cutting, and soldering activities within
- 19 150 feet of the seal and the feasibility of this
- 20 requirement.
- 21 Interwest Mining Company does not agree
- 22 with this ETS requirement. There are some instances
- 23 that seals be built on the intake or next to belts
- 24 or belt drives and other situations. Cutting and
- 25 welding should be allowed if air quality checks are

- 1 made and the methane and oxygen are continually
- 2 moni tored.
- 3 MSHA requests comments regarding the
- 4 appropriate number and location of sampling pipes
- 5 for the final rule and Interwest Mining Company
- 6 believes that one seal in a set of seals should be
- 7 designated for sampling and be provided with
- 8 sampling pipes; however, the appropriate number and
- 9 location of sampling pipes should be based upon
- 10 site-specific mine conditions and historical
- 11 experi ence
- MSHA requests comments from the mining
- 13 community on the ETS requirement for water drainage
- 14 systems for seals, including effective alternatives

- 15 for the final rule.
- 16 We believe that MSHA should define what
- 17 is impounding water. Some water behind a seal would
- 18 not pose a problem. Seals and sets of seals could
- 19 be constructed to allow water to flow to the lowest
- 20 area, and the seal built in the location would
- 21 contain the water drainage system. Again, this
- 22 should be determined on a site-by-site or a
- 23 site-specific basis.
- 24 MSHA solicits comments regarding the
- 25 removal of insulated cables and metallic objects

- 1 through or across seals is feasible and will not
- 2 involve significant technical or practical problems.
- 3 We agree with the removal the cables and
- 4 tracks and other metal objects across or through the
- 5 seal.
- 6 Interwest Mining Company disagrees with
- 7 removal of all cables from the sealed area. This
- 8 could create a hazardous condition. For example,
- 9 bleeder systems that generate large quantities of
- 10 water require pumping systems be maintained up to
- 11 the final sealing process. Taking the time to
- 12 remove all pumping and monitoring communication
- 13 cables, et cetera, prior to the final sealing
- 14 process would allow the bleeding process to flood
- and potentially block ventilation resulting in
- 16 methane buildup or other hazardous conditions. This
- 17 would create a greater hazard to our employees than
- 18 the potential danger of a lightning strike.
- 19 Grounding the cable to the mine strata or other
- 20 alternatives could be a more effective way to deal

- 21 with cables left behind.
- 22 Interwest Mining Company would like to
- 23 thank you, the panel, for your time in allowing us
- 24 to come in during these hearings.
- 25 MS. SILVEY: Thank you, Mr. Sanich. I

- 1 heard, and this comment is for everybody here too,
- 2 because we heard this comment before and I can't
- 3 exactly -- I think we heard it in Morgantown and I'm
- 4 not sure exactly whether we heard it in Lexington,
- 5 but I know we heard it in Morgantown from a number
- 6 of operators who suggested that mines that did not
- 7 liberate methane, there was no need to require,
- 8 include certain of the requirements for them and
- 9 that there should be a risk analysis and based on --
- 10 they should be allowed to do a risk analysis and
- 11 based on that risk analysis then that would dictate
- 12 what the requirements should be.
- I have two points on that. One, and I
- 14 probably should have asked some of them and really I
- 15 hope it gets back to some of them.
- 16 When you say not liberate methane, and
- 17 I'm assuming that you mean do not liberate large
- 18 quantities of methane, or you tell me what you mean
- 19 when you say do not liberate methane, your mines do
- 20 not liberate methane.
- 21 MR. SANICH: I guess I would say our
- 22 mines are in a peculiar situation because one of the
- 23 two mines that we currently are operating the
- 24 underground mines, liberates basically no methane.
- 25 MS. SILVEY: Basically you mean you have

- 1 never had a measurement of methane?
- 2 MR. SANICH: Maybe three, four,
- 3 five-tenths methane over the years, so we are in a
- 4 different situation than let's say than most mines
- 5 are, and that's why we believe that a risk analysis
- 6 of our mines is more appropriate because, you know,
- 7 again, a 50 psi seal, if you have an area that's
- 8 inert and will more than likely always be inert,
- 9 20 psi seal would be just as safe.
- 10 MS. SILVEY: I want to get clarification
- 11 of what the commenters mean when they say no
- 12 methane.
- Now, you say low. You have two mines.
- 14 What does the other one -- let's get to the one, the
- 15 three-tenths, four-tenths or whatever you said. Is
- 16 that -- how long have you been -- what is the trend
- 17 for that? I mean, how long a period of time has it
- 18 been always giving that amount?
- 19 MR. SANICH: The one mine that we are
- 20 operating in Utah currently, to my knowledge, and I
- 21 would only be speaking just based off what I
- 22 understand, they have never in probably close to
- 23 30 years have had a methane issue to where, and I
- 24 will go as far as to say five-tenths the methane
- 25 that probably would be the maximum that they have

1 seen.

2 MS. SILVEY: What about the other mine?

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3 MR. SANICH: That's a newer mine and we

4 have not seen any methane in that mine as well.

- 5 Traces, let's say.
- 6 MS. SILVEY: The question I have is,
- 7 with respect to this risk analysis, and you included
- 8 some factors, being sure you included some factors
- 9 in here. You gave the history of methane and you
- 10 gave the mine history and certain other things, the
- 11 ability to inert the sealed atmosphere, but when you
- 12 are talking about a recommendation, if you are
- 13 suggesting that we make certain requirements based
- 14 on risk analysis, I would like it if you could be
- 15 very specific with respect to how you would do that,
- 16 the parameters to be included in certain, in such a
- 17 risk analysis, and that is how you are going to do
- 18 it, how it is going to be evaluated, what is going
- 19 to be included in it. It's got to be laid out. It
- 20 just can't be you telling me you are going to do a
- 21 risk analysis.
- MR. SANICH: And we would more than
- 23 likely submit additional comments that would clarify
- 24 that.
- 25 MS. SILVEY: I would like it very much

- 1 if you would clarify that.
- 2 MR. SHERER: I have a couple comments.
- 3 MS. SILVEY: Thank you.
- 4 MR. SHERER: Thank you for your input,
- 5 Mr. Sanich.
- 6 One thing you mentioned that I would
- 7 like to explore a bit, you mentioned that you had
- 8 seals on intake next to belt lines. Is that
- 9 correct?

- 10 MR. SANICH: I didn't say we had them.
- 11 I said there is the potential that there could be
- 12 seals built to where they were on the intakes and
- 13 they had to be examined basically on a pre-shift.
- MR. SHERER: That worries me in that we
- 15 have a requirement for stopping between belt lines
- 16 and intake.
- 17 MR. SANICH: Let me rephrase that. It
- 18 would be 150 feet of a belt drive.
- 19 MR. SHERER: Have you read the preamble
- 20 which lets you do that? We use the same method that
- 21 we use for permissible equipment and active gobs and
- 22 it is a string that we call the string line method.
- 23 You take a string and stretch it out and within 150
- 24 feet of that it lets you use the separation provided
- 25 by that stopping line for determining whether you

- 1 could weld or not. I think that most of what you
- 2 are intimating to be problems may go away under that
- 3 approach.
- 4 MR. SANICH: That may be true.
- 5 MR. SHERER: Thank you.
- 6 Another issue that Mrs. Silvey spoke
- 7 about is low methane, and you mentioned
- 8 three-tenths, four-tenths, five-tenths. Was that in
- 9 sealed areas or was that in active, ventilated
- 10 areas?
- 11 MR. SANICH: Primarily I would tell you
- 12 that for the most part the methane that we have seen
- 13 is, I will say in active areas. It just kind of
- 14 comes and goes. It will go for a long time without
- 15 seeing anything at all, meaning zero, and then there

- 16 will be just a hit or miss occasion where you see
- 17 something, but as far as us sampling our sealed
- 18 areas, I would say that we have typically seen
- 19 methane concentrations less than three-tenths. It
- 20 could be zero.
- 21 MR. SHERER: Sure.
- 22 Are you aware that Sago was a low
- 23 methane liberation mine?
- MR. SANICH: Yes.
- 25 MR. SHERER: Okay. Thank you.

- 1 MS. SILVEY: Mr. Sanich, I have one
- 2 other comment. On your comments with respect to
- 3 sampling pipes, and as you noted, ETS requires two
- 4 pipes and I say it for everybody, the location of
- 5 the pipes earlier. Your recommendation is that the
- 6 appropriate number and location be based on
- 7 site-specific conditions but do you or your company
- 8 agree that that should be the two pipes as laid out?
- 9 You didn't comment about that, as laid out in the
- 10 ETS, the location of the two pipes that the ETS
- 11 specifies. What is your opinion on that?
- MR. SANICH: Again, my opinion would be
- 13 that I would agree with the comments to, especially
- 14 the Colorado Mining Association because, again, with
- 15 the type of gates and gobs that we have, I think to
- 16 the extended or the longer pipe would more than
- 17 likely get damaged and there would be basically no
- 18 opportunity to go in and replace or repair that
- 19 pi pe.
- 20 MS. SILVEY: So that comment was to

- 21 eliminate the pipe from the gob isolation seals.
- 22 Okay. I just wanted to clarify that.
- 23 Okay. Thank you.
- 24 MR. STEPHAN: I would just like to ask
- you real quick again about this 150 feet and open

- 1 flames, the welding and cutting issue and if testing
- 2 were to suggest that sparks or hot metal from the
- 3 welding or cutting operation could perhaps extend or
- 4 jump 15 or 20 feet, would you be more likely to be
- 5 in favor of a standard that specifies a number less
- 6 than 150 feet, perhaps 20 feet, or would that make
- 7 things --
- 8 MR. SANICH: This is me speaking and not
- 9 my company, but I would say that I don't think a
- 10 distance specification is really the way to go
- 11 because, again, it's kind of a prescriptive versus
- 12 what are you really dealing with at that particular
- 13 location, so it's why I say I'm more favored to
- 14 utilizing the technology of an electronic instrument
- 15 that could give you constant readout while you are
- 16 performing the job that you are doing, that cutting,
- 17 welding, et cetera.
- 18 MS. SILVEY: I understand the position
- 19 that you would take with that, but I'm thinking in
- 20 terms of what happened at the Darby mines. If they
- 21 had such a piece, it would have told them that
- 22 welding was okay because they didn't have -- because
- 23 there were specifications that said the no welding
- on or near seals or within ten or twenty feet of
- 25 seals, then that would have been something different

- 1 that could have prevented Darby. Just looking from
- 2 that perspective.
- 3 MR. SANICH: It seems like that would be
- 4 a sensible approach.
- 5 MR. STEPHAN: Thank you.
- 6 MS. SILVEY: Thank you, Mr. Sanich.
- 7 Our next speaker is Craig Watson with
- 8 VHP.
- 9 MR. WATSON: Good morning. My name is
- 10 Craig Watson, W-A-T-S-O-N. I'm also an underground
- 11 coal miner for VHP, San Juan Mine South, Waterflow,
- 12 New Mexico. I represent 230 plus coal miners and I
- 13 have some general comments from them in reference to
- 14 seal construction, materials and monitoring and some
- 15 general safety philosophies that we have at our
- 16 mine.
- 17 You already heard from Chris Barbee and
- 18 I echo much of his sentiments, and I won't restate
- 19 those. The miners have some concerns, though.
- 20 First of all, I applaud and they applaud
- 21 your effort and time and commitment to helping make
- 22 them safe and allow them to work and prosper and
- 23 support their families and they are very, very aware
- 24 of the risks and hazards of coal mines. Those
- 25 really have not changed over the last hundred years.

- 1 The only things that we have between us and those
- 2 risks are the ability to manage, identify and
- 3 mitigate these risks, both with technology,
- 4 training, management and culture.

- 5 MS. SILVEY: Excuse me. Please, you are
- 6 doing real good. I mean, I don't want to interrupt
- 7 your thoughts, but can everybody hear him? I'm
- 8 sorry. I hate to ask you. It looked like some
- 9 people were straining to hear you.
- 10 MR. WATSON: Should I start again or
- 11 keep going?
- 12 MS. SILVEY: Keep going.
- 13 MR. WATSON: Okay. Again, the risks in
- 14 the coal mine that we incur, and we see have not
- 15 changed in the last hundred years. The risks and
- 16 hazards are still there and the only thing between
- 17 us and those hazards are training and technology and
- 18 our ability to identify, manage, and mitigate these
- 19 risks and some of that is the culture and the miners
- 20 that do the work. This is the objective of my
- 21 presentation this morning is some of the concerns
- 22 that they have from an actual hands-on application
- 23 of seal construction and handling and the peace of
- 24 mind and information as far as monitoring our gob

- 25 gasses and to deal with the issues as they arise
 - 1 sufficiently and safely and consistently.
 - 2 As I mentioned, though, they do very
 - 3 much appreciate your time and effort and resources
- 4 to help them keep their jobs and work safely and
- 5 support their families.
- 6 Specifically, in dealing with seal
- 7 construction, whatever the end result of your effort
- 8 as far as whatever the end result of seal
- 9 construction, a 50 psi seal or 120 or whatever the
- 10 value is, at some point please do consider that

- 11 whatever you design, whatever you agree upon,
- 12 someone has to build it and when they are building
- 13 it they have to have the material hauled in and
- 14 prepare the site and so many times now in the coal
- 15 mine we see injuries, minor or moderate involving
- 16 lifting, twisting and carrying of materials.
- 17 Don't misunderstand me. The coal miners
- 18 very much want to build whatever you want to build
- 19 for safety. 175, 20 steps, we don't care. We will
- 20 deal with whatever we have to, but it must be
- 21 efficient and it must be consistent and it is labor
- 22 intensive and it does involve backs and knees and
- 23 ankles and physical work, so having said that,
- 24 please consider those when we do final designs and
- 25 final law to affect what we build.

- 1 The miners have conveyed to me an
- 2 important fact. In our mind we are very aware of
- 3 our gob gasses and we have the ability to monitor
- 4 and there's someone continually monitoring these gob
- 5 gasses and control, and if we have an issue they get
- 6 on the radio and call somebody who works on the crew
- 7 and say Craig, take that meter, verify and take a
- 8 bag sample, and so if they are working somewhere
- 9 else in the mine, they know that someone is taking
- 10 care of this safety concern.
- 11 We know it's back there. If it is not
- 12 in parameter range, we like to go and check it. If
- 13 we need to, we add more oxygen and we inert it, but
- 14 the point is that we are aware of our mine gasses.
- 15 We don't take it for granted, and we manage them and

- 16 the peace of mind that we have with our miners
- 17 because of this is important. It allows them to
- 18 concentrate on their tasks at hand and help keep
- 19 them safe, and that's an important fact. Our mine
- 20 is relatively new and a lot of miners are brand new
- 21 to the mining industry. We have always done it this
- 22 way. At the same time, we're always analyzing and
- 23 scrutinizing what we do and how we do it to make it
- 24 better, which is an important fact. If something is
- 25 better or more safe, we do it.

- 1 The miners that said they like the idea
- 2 of having two sampling pipes in the seals, two is
- 3 twice as good as one. If we lose one from gob
- 4 cave-in, we could have the other one, so they like
- 5 the idea of having two.
- 6 So, this is a broad spectrum. Those are
- 7 the comments that were conveyed to me. Materials,
- 8 handling, and ability to sample and manage our gob
- 9 gasses.
- 10 That's all I have for you. Thank you so
- 11 much for your time.
- 12 MS. SILVEY: Thank you very much,
- 13 Mr. Watson. On your sample, since they said they
- 14 call you sometimes, do you all have a chromatograph
- 15 at your mine?
- MR. WATSON: Yes, we do.
- 17 MS. SILVEY: I figured you did. Okay.
- 18 I have no other comments.
- 19 MR. SHERER: Thank you, Mr. Watson.
- 20 You mentioned that you are continuously
- 21 monitoring your gob atmosphere. Do you know how

- 22 often that sample is? Is it once an hour, once a
- 23 day?
- 24 MR. WATSON: I may have misspoke. I
- 25 think it is a 15-minute sampling, but I believe they

- 1 can actually lock on any one point at any one time.
- 2 I believe that's true. I believe it is a 15-minute
- 3 cycle. I did not write it down.
- 4 MS. SILVEY: Do you all have an AMS
- 5 system?
- 6 MR. WATSON: Yes, ma'am, AMS system,
- 7 tube sampling and, of course, our hand-held.
- 8 MS. SILVEY: Thank you very much,
- 9 Mr. Watson.
- 10 MR. WATSON: Thank you.
- 11 MS. SILVEY: At this point, is there
- 12 anybody else in the audience who either wishes to
- 13 make comment or make additional comments if you
- 14 spoke earlier, so feel free to do so. Yes?
- MR. KOCH: I have a couple comments if I
- 16 may.
- 17 MS. SILVEY: Mr. Koch.
- 18 MR. KOCH: I'm glutton for punishment
- 19 here this morning.
- 20 I wish to comment on a couple things.
- 21 We talked about the rebar and the floor. I would go
- 22 a little further on that in that there were a couple
- 23 people who approached me at the break and that's
- 24 that that entry that goes over to the face needs to
- 25 be kept accessible for equipment to move in and out,

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1 the ability to carry cans in for roof support, and
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- 2 it is really impractical to try to put any rebar in
- 3 that floor ahead of time. Those bars are going to
- 4 spray in different directions.
- 5 I would also like to point out on that
- 6 that I don't believe there is any currently approved
- 7 seals that have that rebar in there that don't also
- 8 say it's not applicable for convergence locations
- 9 where your convergence, and I believe there's a
- 10 statement that says that convergence, that's not
- 11 applicable to those locations. I believe it may
- 12 conceal but they are only approved up to eight-foot
- 13 high and that would be inapplicable as well for the
- 14 western coal miners, so, anyway, also, there is, in
- 15 the Friday, June 8th ETS it talks about do I have to
- 16 sample the sealed area in the Friday June 8, 2007
- 17 ETS questions and answers. One question, No. 7 is
- 18 do I have to sample the sealed atmosphere using both
- 19 sampling pipes in each new seal. The answer is
- 20 during the 14-day sampling period the seal
- 21 atmosphere must be done through both sampling pipes
- 22 in each seal. The comment I would like to make, if
- 23 you think about that, with gob isolation seals where
- 24 you have just sealed, there could be as many as 50
- 25 seals coming into play there. If we were to sample

¹ one out of two tubes for 14 days over 15 seals --

² over 50 seals -- that would be 1400 samples that

³ would need to be taken in that two-week period.

⁴ Obviously, that's not a practical thing to be doing,

⁵ so I think the regulations need to address the gob

- 6 items. It is another example where I don't believe
- 7 gob isolation seals are properly addressed.
- 8 I had heard a comment that there is some
- 9 new compliance questions and answers coming out.
- 10 That might be an opportunity to put some
- 11 clarification on what really makes sense.
- 12 MR. SHERER: I have a comment. Thank
- 13 you, again, Mr. Koch.
- 14 I was just suggesting a possible
- 15 approach for any of the rebar. The one concern I
- 16 have is you say that rebar is not applicable anyway,
- 17 so I guess it is a moot point.
- 18 MR. KOCH: I don't think it is
- 19 applicable. The seals that are there right now that
- 20 have been designed so far that are approved so far
- 21 have rebar in them are not applicable in the mines
- to show convergence.
- 23 MR. SHERER: So it is a moot point?
- 24 MR. KOCH: Yes, but --
- MR. SHERER: Thank you.

- 1 MS. SILVEY: Thank you. Thank you,
- 2 Mr. Koch.
- 3 Is there anybody else who wishes to make
- 4 comments?
- 5 MR. COOPER: Can we ask a question?
- 6 MS. SILVEY: Can you come to the mike?
- 7 MR. COOPER: I'm loud anyway.
- 8 I would just like to ask Mr. Stephan. I
- 9 didn't quite understand your statement a while ago
- 10 when you were asking about distance, 5 to 20 feet

- 11 from a seal and what happened in Sago. I didn't
- 12 understand that statement.
- 13 MR. STEPHAN: The Darby mine, the
- 14 explosion that resulted in the five fatalities, two
- 15 men went to the seal for the purpose of cutting a
- 16 strap, a metal strap that, you know, was from the
- 17 active side to the inactive side and it was the
- 18 belief of the Darby investigation team that the
- 19 purpose of them going there was to cut that strap
- 20 and on the active side of the seals the atmosphere
- 21 would have been a fine atmosphere. There would not
- 22 have been explosive concentrations of methane there
- 23 at all, so when they made their measurements of the
- 24 atmosphere, it would have seemed okay to them, so
- 25 they began their cutting process but as a part of
- 1 the investigation some cutting experiments were done

- 2 at the NIOSH Lakeland facility on those exact types
- 3 of metal straps where they are kind of corrugated
- 4 and there's channels in there and they actually
- 5 blocked off the passage of sparks through any means
- 6 at all except for along those channels and during
- 7 the cutting process, you know how the sparks are
- 8 flying all over the place, some sparks flew through
- 9 the channel underneath the roof that they would have
- 10 had there and shot into the side that would have
- 11 been the sealed side for a distance of 15 to
- 12 20 feet, and it was just --
- 13 MR. COOPER: That's what I didn't
- 14 understand.
- MR. STEPHAN: If we established that
- 16 distance --

- 17 MR. COOPER: Very clearly, I do believe
 18 that we have regulations already in place as far as
 19 any welding or anything in the atmosphere, the
 20 active atmosphere, and I didn't quite understand the
 21 statement when you brought Darby up because I had
 22 read that and I did not gather that that particular
 23 incident, those regulations were followed from the
- 24 MSHA investigation. Thank you.
- 25 MR. STEPHAN: You are welcome.

- 1 MS. SILVEY: Is there anybody else that
- 2 wishes to make comments? Well, if nobody else here
- 3 present wishes to make comments or provide
- 4 testimony, what I'm going to do now is tentatively
- 5 bring this hearing to a close and as I do so I want
- 6 to again thank you all for your participation in
- 7 this important rule-making process.
- 8 Again, I want to thank those of you who
- 9 came here today and just showed us by your presence
- 10 that you are interested in the rule-making process,
- 11 although you may not have testified. For those of
- 12 you who testified, on behalf, as I said earlier, the
- 13 assistant secretary and all of us who have been
- 14 involved in this process, we appreciate very much
- 15 your testimony. For those of you who promised that
- 16 you were going to submit your testimony with
- 17 additional written comments and specific information
- 18 where we asked you, we will look forward to getting
- 19 those to us in Arlington before the record closes on
- 20 August 17th. Those specific comments will be very
- 21 useful and where you made conclusions, if I can ask

- 22 you if you can follow it up with specific
- 23 parameters, specific support for your conclusions,
- 24 if you made any economic sort of conclusions,
- 25 specific data in support of that, that will be very

- 1 useful for us in crafting the final rule and so we
- 2 will, you know, we may see some people in Birmingham
- 3 on Thursday and then the record closes on
- 4 August 17th and we will begin the job of developing
- 5 the final rule, which we hope to have done by
- 6 February of '08.
- 7 I would now tentatively close the
- 8 hearing. We will be here at 1:00 o'clock in case,
- 9 because the Federal Register notice said 9:00 to
- 10 5:00, we will come back at 1:00 in case that there's
- 11 anybody who came in maybe thinking that they could
- 12 come in for the afternoon session and we would be
- 13 here.
- We will come back here just in case
- 15 there's anybody else, but if nobody is here at that
- 16 time, we will consider the hearing officially
- 17 closed. Thank you all.
- 18 (Whereupon, a Lunch recess was taken.)
- 19 MS. SILVEY: At this time we will
- 20 reconvene the Mine Safety and Health
- 21 Administration's public hearing on sealing of
- 22 abandoned areas in underground coal mines.
- 23 Our first speaker, as you heard me this
- 24 morning, those you who wish to speak, if you would
- 25 please spell your name, speak clearly and spell your

- 1 name for the reporter.
- 2 Our first speaker for this afternoon's
- 3 hearing is -- excuse me, please. I don't have the
- 4 speaker list, do 1?
- 5 Our first speaker is Tom Kay with United
- 6 Mine Workers of America at Energy West. Mr. Kay?
- 7 MR. KAY: Thank you. Tom Kay, K-A-Y.
- 8 I'm a representative of the miners of Local 7269,
- 9 Energy West Mining. We have a few comments we would
- 10 like to make on the new seal regulations.
- 11 We think it's not practical replacing
- 12 all seals already in. We got about 120 seals in our
- 13 mine and the cost of that would be enormous for our
- 14 company and for the workers also. We also don't
- 15 agree with having to remove all cables from sealed
- 16 areas. We're -- we got about 25 underfoot covering
- 17 over us and we really don't think that lightning can
- 18 come down and strike us with that much cover. If it
- 19 did, I think I would be sitting a little bit
- 20 differently around some people underground, but we
- 21 think, you know, we try to get all the cables we can
- 22 out of our sealed areas. Sometimes it's impractical
- 23 to get them. Removing the metals like the mesh, we
- 24 do do that in our mines. We cut it out. Some mines
- 25 you got to take into consideration in the roof

- 1 control plant the mesh is in there. If they do cut
- 2 it out, it would be a violation.
- Removing rip pins from a sealed area,
- 4 you are just exposing miners to dangers in that
- 5 it's, you know, we put them in there for support and

- 6 you get a guy over there trying to take them out, I
- 7 think it would cause more of a hazard.
- 8 And one other thing, welding within 150
- 9 feet of a seal. And that's -- I disagree with that
- 10 and so do the people at our mine. We do have a belt
- 11 line that does run past seals and if it caves off,
- 12 it breaks down, we have to cut on it, repair the
- 13 area, whatever. What are we going to do? You know,
- 14 we take the measures with seals, we monitor them,
- 15 you know, we have instruments. We check for gas and
- 16 then, you know, I just think this 150 foot thing, I
- 17 mean, it might be good for some other place, but
- 18 like in our coal mine, when I talked to Patricia a
- 19 few minutes ago, our mine is the one they talked
- 20 earlier about not having any gas. We did 14-day
- 21 samplings on our seals, zero percent methane. I
- 22 think, you know, we need to, you guys need to take a
- 23 little bit stronger look on that 150 foot. That's
- 24 all I got.
- 25 MS. SILVEY: Thank you very much. We

- 1 appreciate your comments.
- 2 With respect to your comments that it's
- 3 impractical to get all cable, can you tell me
- 4 exactly what you do now? Since the ETS has been in
- 5 effect, do you remove some cables? Give me an
- 6 example of when it's impractical to remove a cable.
- 7 MR. KAY: What if you have a roofer fall
- 8 on a cable. How are you going to go in and get it?
- 9 You can see the end sticking out but you are going to
- 10 go underneath an unsupported top to try to get it
- 11 out.

- 12 Or what if there is too much water? You
- 13 know, our mine is a wet mine. I mean, it is a real
- 14 wet mine and, you know, we come up under these
- 15 conditions sometimes, you know. When you are
- 16 retreating out of there, you go seal an area off,
- 17 you got power off, you are coming out. You know,
- 18 you are trying to bring cables out as fast as you
- 19 can. Your pump is out. You know, we don't try to
- 20 leave a lot of things back in a sealed area because,
- 21 you know, you never know what could happen back
- 22 there really. And, you know, we're very safety
- 23 conscious at our mine and we try to remove all of
- 24 our trash out of it and we do a very good job at our
- 25 mine.

- 1 MS. SILVEY: That's my only comment.
- 2 MR. SHERER: Several comments. Thank
- 3 you for your comments.
- 4 When you seal along the belt, do you
- 5 have a stopping line in between?
- 6 MR. KAY: No.
- 7 MR. SHERER: You actually have the belt
- 8 line up against the seals?
- 9 MR. KAY: No. The belt line runs in the
- 10 entry where the seals are.
- 11 MR. SHERER: Thank you.
- 12 MR. KAY: They are ventilated, you know.
- MR. SHERER: Sure.
- 14 Another question for you. You say you
- 15 have areas where you can't get all of the cable out
- 16 of the area to be sealed, but you remove as much as

- 17 you can.
- 18 MR. KAY: We try to remove as much as
- 19 possible. When we pull out of an area to get ready
- 20 to seal it, you know, cable costs money.
- MR. SHERER: Sure.
- 22 MR. KAY: So, you know, we are trying to
- 23 get everything out of there to save costs, but under
- 24 some circumstances, you are not going to be able to
- 25 get them out.

- 1 MR. SHERER: We have actually published
- 2 a compliance assistance question that says we want
- 3 you to remove as much cable as practicable. We
- 4 don't want anybody to go under unsupported roofs or
- 5 do anything like that, so I think we probably
- 6 answered your concern there.
- 7 MR. KAY: I just wanted to go on record
- 8 about that.
- 9 MS. SILVEY: That's good. Thank you.
- 10 Thank you very much.
- 11 Next -- our next speaker will be Brandon
- 12 Sinclair, United Mine Workers, Energy West.
- 13 MR. SANICH: Good afternoon. My name is
- 14 Randy Sinclair, S-I-N-C-L-A-I-R. I'm a union worker
- 15 at the Deer Creek mine in Utah. We have some
- 16 comments about the -- being miner friendly when
- 17 we're talking about constructing all these seals and
- 18 we, if we have to, we build all of them. You are
- 19 talking about a lot of costs and a lot of backs
- 20 breaking, carrying back to the old seal for miners,
- 21 and the 150 foot, we have a lot of areas in our mine
- 22 with our large intake will be closer than a hundred

- 23 fifty foot from the seals and if something would
- 24 need to be welded or anything, we got to be able to
- 25 fix it and we have a lot of places where the seals

- 1 are within that range. In fact, 50-foot, most of
- 2 them.
- 3 Tom took care of most of what I wanted
- 4 to say.
- 5 Retrieving of cables. Like Tom said, we
- 6 get most of them out. There's a lot of costs
- 7 involved in getting them out safely and we try and
- 8 do what we can to get them cables out. Like Tom
- 9 said, there is no way you are going to get all the
- 10 cables for the bleeder going behind the longwall and
- 11 stuff. You are not going to be able to get all them
- 12 cables out and I would, like I said, he covered what
- 13 I was going to say and I thank you for your time.
- 14 MS. SILVEY: Okay, Mr. Sinclair. Thank
- 15 you very much. Thank you for your time. We
- 16 appreciate your comments.
- 17 MR. SINCLAIR: Okay.
- 18 MS. SILVEY: I guess for the sake -- I
- 19 will ask again. Is there anybody else who wishes to
- 20 make any comments? Okay. If there is not anybody
- 21 else who wishes to make any additional comments for
- 22 this public hearing, again, for those who came, we
- 23 appreciate the people who provided comments and
- 24 testimony to MSHA, and as you heard me say this
- 25 morning, we will move forward in developing the

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1
     final rule.
2
                 If you want to make additional comments
 3
     to us before the record closes on August 17th, I
 4
     encourage you to do so. At this point, we will now
 5
     conclude the Mine Safety and Health Administration
     public hearing on seals. Thank you very much.
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 7
                 (Whereupon, the hearing was concluded at
     1:10 p.m.)
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               CERTIFICATE WITH ACKNOWLEDGMENT
2
     STATE OF COLORADO )
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     COUNTY OF DENVER )
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                 I, ANDREA FINE, Registered Professional
 6
     Reporter, certify that I was authorized to and did
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7	stenographically report the foregoing proceedings
8	and that the transcript is a true and complete
9	record of my stenographic notes.
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11	Dated this day of,
12	2007.
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14	ANDDEA FLAG DDD
15	ANDREA FINE, RPR
16	My Commission Expires: March 1, 2008
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